

(8673 - 8731)

**SPECIAL COURT FOR SIERRA LEONE**  
 OFFICE OF THE PROSECUTOR  
 Freetown - Sierra Leone

Before: Judge Benjamin Mutanga Itoe, Presiding Judge  
 Judge Bankole Thompson  
 Judge Pierre Boutet

Registrar: Mr. Robin Vincent

Date filed: 16 July 2004

**THE PROSECUTOR**

**Against**

**SAM HINGA NORMAN**  
**MOININA FOFANA**  
**ALLIEU KONDEWA**

Case No. SCSL - 2004 - 14 - T

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**PROSECUTION REQUEST FOR LEAVE TO CALL ADDITIONAL WITNESSES**

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Office of the Prosecutor:

Luc Côté  
 James C. Johnson

Standby Counsel for Sam Hinga Norman

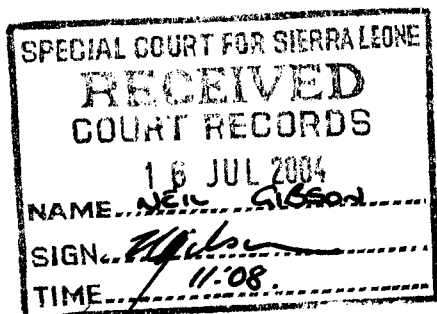
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Michel Pestman

Defence Counsel for Allieu Kondewa

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**I. BACKGROUND**

1. On 1 April 2004, the Trial Chamber issued the “Order to the Prosecution to File Disclosure Materials and Other Materials in Preparation for the Commencement of Trial” (“the Order”). On 26 April 2004, pursuant to the Order, the Prosecution filed a “Witness List”, which included a summary of the expected testimony of each witness.
2. On 5 May 2004, the Prosecution filed a “Modified Witness List”, which included a summary of the expected testimony of each witness. The Modified Witness List totals 154 witnesses.
3. The Prosecution respectfully requests that the Trial Chamber allow the addition of three witnesses to the Modified Witness List.

**II. ARGUMENT**

4. In the Order of 1 April 2004, the Trial Chamber stated that should the Prosecution seek to add any witnesses or exhibits to the lists submitted on 26 April 2004, “it shall be permitted to do so only upon good cause being shown”. The Prosecution submits that each of the proposed additional witnesses meets the standard of “good cause” and that the Court should therefore allow their addition to the Modified Witness List.

**A. Good Cause**

5. The international ad hoc tribunals have considered several factors in making a determination for “good cause” for adding witnesses. These factors include the materiality of the evidence to be presented by the additional witnesses;<sup>1</sup> whether any prejudice is caused to the Accused by adding witnesses to the witness list;<sup>2</sup> the timeliness of the disclosure of the evidence to the defence;<sup>3</sup> and the justification for the lateness of the request to add witnesses.<sup>4</sup> With regard to this last consideration, while it does not constitute a determining factor in deciding whether to grant the request,<sup>5</sup> the tribunals have considered circumstances including: whether the additional witnesses stemmed from on-going or fresh investigations;<sup>6</sup> whether they have just recently become necessary or available;<sup>7</sup> and whether they had previously been unwilling to testify.<sup>8</sup>
6. The materiality of the evidence has been accorded considerable weight by the international tribunals in deciding whether to allow additional witnesses.<sup>9</sup> Hence, the content of the evidence itself has been examined by the international tribunals in determining its materiality. The international tribunals tend to consider direct evidence, especially which implicates the Accused, as material. They therefore tend to allow additional witnesses provided that they are eye witnesses,<sup>10</sup> and that

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<sup>1</sup> *Prosecutor v. Nahimana et al*, ICTR-99-52-I, “Decision on the Prosecutor’s Oral Motion for Leave to amend the list of selected witnesses”, 26 June 2001 (*Nahimana*, 26 June 2001’), paras. 19-20; *Prosecutor v. Bagasora et al*, ICTR-98-41-T, “Decision on Prosecutor’s Motion for Leave to Vary the Witness List Pursuant to Rule 73bis(E)”, 21 May 2004 (*Bagasora*, 21 May 2004’), para. 8.

<sup>2</sup> *Nahimana*, 26 June 2001, paras. 19-20; *Bagasora*, 21 May 2004, para. 8.

<sup>3</sup> *Bagasora*, 21 May 2004, para. 9.

<sup>4</sup> *Bagasora*, 21 May 2004, paras. 9-10.

<sup>5</sup> *Bagasora*, 21 May 2004, para. 11.

<sup>6</sup> *Nahimana*, 26 June 2001, para. 20; *Bagasora*, 21 May 2004, para. 10.

<sup>7</sup> *Prosecutor v. Delalic et al*, ICTY-96-21-T, “Decision on Confidential Motion to Seek Leave to Call Additional Witnesses”, 4 September 1997 (*Delalic*, 4 Sep. 1997’), para. 10.

<sup>8</sup> *Prosecutor v. Nahimana et al*, ICTR-99-52-I, “Decision on the Prosecutor’s Application to Add Witness X to its List of Witnesses and for Protective Measures”, 14 September 2001 (*Nahimana*, 14 September 2001’), para. 12.

<sup>9</sup> *Delalic*, 4 September 1997, para. 7: “Where the testimony of a witness is important to the Prosecution or the Defence, the Trial Chamber will ensure that such witness is heard, subject, naturally, to the limits prescribed in the Statute of the International Tribunal and Rules”.

<sup>10</sup> *Prosecutor v. Musema*, ICTR-96-13-T, “Decision on the Prosecutor’s Request for Leave to Call Six New Witnesses”, 20 April 1999, para. 12: “The Tribunal notes that the statement of witness “AE” does not constitute direct eye-witness testimony of the events and therefore is not convinced that it would be in the interests of justice to hear witness “AE.” Also see: *Nahimana*, 26 June 2001, para. 17.

their proposed testimony relates directly to the conduct of the Accused,<sup>11</sup> especially if they were “uniquely placed as an insider”.<sup>12</sup> The tribunals have been reluctant to permit additional witnesses where their proposed testimony is merely corroborative, or a repetition of evidence previously given by other witnesses,<sup>13</sup> or where the evidence is indirect.<sup>14</sup>

7. In relation to the possibility of prejudice being caused to the Accused, the international criminal tribunals have considered whether the Defence will have adequate time to prepare for the testimony of additional witnesses, taking into consideration when that witness will be called,<sup>15</sup> how far into the trial the case has proceeded;<sup>16</sup> and the possibility of consequential delays to the proceedings.<sup>17</sup>

#### **B. Prosecution’s Proposed Additional Witnesses**

8. The Prosecution respectfully requests that the witnesses listed below be added to the Modified Witness List and that the Prosecution be allowed to call these witnesses to testify at trial. The Prosecution submits that these witnesses clearly meet the requirements of “good cause.” As outlined below, the statements from the witnesses were recently taken by OTP investigators, and have been disclosed as soon as was practicable after their statements were available and the Prosecution had formed the intent to call them at trial. These witnesses include:

<sup>11</sup> See for example, *Bagasora*, 21 May 2004, paras. 14-16 and 20-22, where the Trial Chamber allowed the prosecution to add two witnesses where the first, witness AAA’s evidence related to “the intent of the accused” and where the evidence of witness AFJ related to “a direct order from the Accused, Ntabakuze, which led to killings of Tutsi”.

<sup>12</sup> *Nahimana*, 14 September 2001, para. 12, where the Chamber took note of the Prosecution’s arguments that the witness was uniquely positioned in the “higher echelons of authority”.

<sup>13</sup> *Bagasora*, 21 May 2004, paras. 23-31, where the Trial Chamber declined to add witness AJP where the proposed testimony of that witness merely corroborated the whereabouts of another witness, and witness AMI where the evidence was repetitive as it related to evidence previously given by other witnesses, and witness ANC where the evidence “had already been adduced through other witnesses”.

<sup>14</sup> *Nahimana*, 26 June 2001, para. 28, where the addition of a witness whose statement “mainly contains indirect evidence and would seem to be of limited value for the Chamber” was denied.

<sup>15</sup> *Prosecutor v. Nyiramasuhko et al*, ICTR-97-29-T, “Decision on the Prosecutor’s Motions for Leave to Call Additional Witnesses and for the Transfer of Detained Witnesses”, 24 July 2001, para. 13, where the Trial Chamber notes that “this witness should not be called to testify at trial before several months so that the Defence should have sufficient time to examine this piece of evidence”.

<sup>16</sup> *Bagasora*, 21 May 2004, para. 10; *Prosecutor v. Milosevic*, IT-02-54-T, “Decision on Prosecutor’s Request to Call Witness C-063”, 18 February 2004, para. 5, where the request was denied partly due to the late stage of proceedings.

<sup>17</sup> *Nahimana*, 14 September 2001, para. 19.

- (i) **TF2-221**: A statement from this witness was obtained on 19 May 2004. Due to the witness's residence in a remote area, combined with his frequent movement throughout Sierra Leone, investigators were not able to locate and speak with the witness until recently. The Prosecution considers the witness's testimony to be of significant value because he has unique evidence relating to the individual criminal responsibility of Hinga Norman and Moinina Fofana. Specifically, the witness will provide evidence of accused Hinga Norman giving orders to kill collaborators and of accused Moinina Fofana reiterating such instructions. The witness will also provide detailed direct evidence on the planning and coordination by all three accused with respect to the Black December and Tongo Field operations. The witness will testify to these and other incidents and events based on his direct knowledge. The key paragraphs of the Consolidated Indictment that the witness will testify include paragraphs 20, 23, 24, 25, 26 and 28.
- (ii) **TF2-222**: A statement from this witness was obtained on 18 May 2004. Investigators were only recently able to identify the witness's location and later secure an interview with this witness. Investigations efforts have included allaying security concerns and the repeated use of intermediaries that were sent on behalf of investigators. The Prosecution considers the witness's testimony to be of significant value as the witness was a high ranking CDF member and will provide direct evidence relating to the individual criminal responsibility of all of three of the accused. In particular, the witness will provide direct evidence that accused Hinga Norman gave orders not to spare the lives of collaborators or prisoners of war, and of participation by all three accused in senior war planning meetings. The witness will also provide unique evidence as to the planning of operations, specifically the Black December and Tongo Field operations. The witness has evidence of commands given by accused Hinga Norman. The witness will testify to these events based on his direct knowledge. The key paragraphs of the Consolidated Indictment that the witness will testify include paragraphs 20, 23, 24, 25, 26 and 28.

(iii) **TF1-223**: A statement from witness TF2-223 was obtained on 20 May 2004. The witness resides in a remote area and works away from his residence. Investigators were only recently able to identify his location and obtain access to the witness. The Prosecution considers the witness's testimony to be of significance because the witness was present as a CDF member participating in operations at the SS Camp near Kenema during 1997 and 1998. The witness can provide unique testimony relating to interrogation, torture and extrajudicial killings at the SS Camp and in and around Kenema. The witness will provide direct evidence on the individual criminal responsibility of the accused Hinga Norman, specifically orders given to attack Kenema, orders given to kill any soldiers caught during Operation Black December and his knowledge of activities undertaken at SS Camp. The witness will provide direct and unique evidence relating to the planning and coordination of the CDF attacks on Zimmi and Kenema and the Black December Operation, including the involvement of all three accused in the said attacks. The witness will testify to these events based on their direct knowledge and eye witness account. The key paragraphs of the Consolidated Indictment that the witness will testify include paragraphs 20, 23, 24, 25, 26 and 28.

9. As demonstrated above, the Prosecution submits that the content of these expected testimonies meets the standard required for "good cause." The testimony of each witness outlined above is not merely corroborative or cumulative but each adds uniquely to the Prosecution's case against each CDF accused. Each of the proposed witnesses by the Prosecution will offer distinctive direct evidence on the individual criminal responsibility of one or more of the CDF accused at unique times and locations. The expected testimony of all witnesses presented above is also of significant value to the Prosecution in that the bulk of the evidence these witnesses will offer is direct evidence and not circumstantial or indirect.
10. Finally the Prosecution notes that the hearing of evidence during the trial for the Accused has only recently commenced. The Accused' rights are adequately protected since they will have significant time to examine and prepare for an

additional three witnesses. In particular, the Accused will have adequate time to prepare for the testimony of each of these witnesses as the Prosecution does not plan to call these witnesses to testify until a much later stage of this trial.

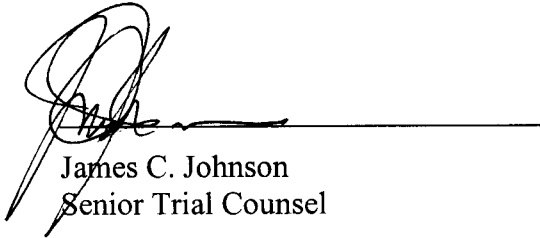
11. The Prosecution disclosed the above statements on 5 July 2004.

**III. CONCLUSION**

12. The Prosecution submits that good cause has been shown so as to allow the addition of the three witnesses to the Modified Witness List.

Filed in Freetown, 16 July 2004.

For the Prosecution,



James C. Johnson  
Senior Trial Counsel

**PROSECUTION INDEX OF AUTHORITIES**

1. *Prosecutor v. Nahimana et al*, ICTR-99-52-I, Decision on the Prosecutor's Oral Motion for Leave to amend the list of selected witnesses, 26 June 2001.
2. *Prosecutor v. Bagasora et al*, ICTR-98-41-T, Decision on Prosecutor's Motion for Leave to Vary the Witness List Pursuant to Rule 73bis(E), 21 May 2004.
3. *Prosecutor v. Delalic et al*, ICTY-96-21-T, *Decision on Confidential Motion to Seek Leave to Call Additional Witnesses*, 4 September 1997
4. *Prosecutor v. Nahimana et al*, ICTR-99-52-I, Decision on the Prosecutor's Application to Add Witness X to its List of Witnesses and for Protective Measures, 14 September 2001.
5. *Prosecutor v. Musema*, ICTR-96-13-T, Decision on the Prosecutor's Request for Leave to Call Six New Witnesses, 20 April 1999.
6. *Prosecutor v. Nyiramasuhko et al*, ICTR-97-29-T, Decision on the Prosecutor's Motions for Leave to Call Additional Witnesses and for the Transfer of Detained Witnesses, 24 July 2001
7. *Prosecutor v. Milosevic*, IT-02-54-T, Decision on Prosecutor's Request to Call Witness C-063, 18 February 2004.



## **PROSECUTION INDEX OF AUTHORITIES**

### **ANNEX I**

*Prosecutor v. Nahimana et al*, ICTR-99-52-I, Decision on the Prosecutor's Oral Motion for Leave to amend the list of selected witnesses, 26 June 2001.



International Criminal Tribunal for Rwanda  
Tribunal pénal international pour le Rwanda

**TRIAL CHAMBER I**

**Original: English**

**Before:**

Judge Navanethem Pillay  
Judge Erik Møse  
Judge Asoka de Z. Gunawardana

**Registrar:** Ms Marianne Ben Salimo

**Decision date:** 26 June 2001

**THE PROSECUTOR**  
v.  
**FERDINAND NAHIMANA**  
**HASSAN NGEZE**  
**JEAN BOSCO BARAYAGWIZA**

*(Case No. ICTR-99-52-I)*

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**DECISION ON THE PROSECUTOR'S ORAL MOTION FOR LEAVE TO  
AMEND THE LIST OF SELECTED WITNESSES**

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**Office of the Prosecutor:**

Mr Stephen Rapp  
Mr William T. Egbe  
Mr Alphonse Van  
Ms Charity Kagwi  
Ms Simone Monasebian  
Mr Elvis Bazawule

**Counsel for the Accused:**

Ms Diana Ellis  
Mr John Floyd III  
Mr Alfred Pognon

**THE INTERNATIONAL CRIMINAL TRIBUNAL FOR RWANDA** ("the Tribunal");

**SITTING** as Trial Chamber I, composed of Judge Navanethem Pillay, presiding, Judge Erik Møse and Judge Asoka de Zoysa Gunawardana;

**BEING SEIZED** of the Prosecution's oral motion, dated 4 June 2001, for leave to amend the list of selected witnesses for the balance of the trial pursuant to Rule 73*bis*(E) and considering the Prosecution's summary of anticipated testimony of additional prosecution witnesses, dated 7 June 2001;

**HAVING HEARD** the Parties in closed session on 11, 12 and 13 June 2001; and having received a written summary from Counsel for the Accused Ferdinand Nahimana, dated 11 June 2001.

## **INTRODUCTION**

1. On 27 June 2000 the Prosecutor filed a list ("the initial list") of 97 selected witnesses. It was amended on 4 August 2000. A list of more than 300 witness statements from 221 witnesses disclosed to the Defence was filed on 16 August 2000.
2. On 16 October 2000 the presiding Judge issued a Scheduling Order according to which the Prosecution was obliged to provide a list of exhibits and related witnesses four days in advance of each week's hearing. The trial commenced on 23 October 2000.
3. On 22 February 2001 the Trial Chamber made an oral order to the Prosecution to present a schedule of witnesses to be called to testify. Counsel for the Prosecution responded on 26 February 2001 that there would be 40 additional Prosecution witnesses to be called to testify. He made the commitment that they would as far as possible be from the list of 97 witnesses.
4. On 25 April 2001 the Chamber requested the Prosecution to indicate when a final list of witnesses would be provided. Counsel for the Prosecution answered that such a list would be presented on 27 April 2001. On 2 May 2001 he stated that, at that stage of the trial, it was impossible to provide a final list of witnesses, but he undertook to schedule witnesses to be called during the trial until the judicial recess in July 2001.
5. The Prosecution submitted a revised list of witnesses on 4 June 2001 and indicated its intention to present an oral motion under Rule 73*bis* of the Rules of Procedure and Evidence ("the Rules"). During the Status Conference on 11 June 2001 the Chamber decided, following representations from Counsel for Ferdinand Nahimana, to hear the oral motion in court, but in a closed session.

## **SUBMISSIONS BY THE PARTIES**

### **The Prosecution**

6. Counsel for the Prosecution argued that the Prosecution has the burden to prove its case beyond reasonable doubt and must therefore be able to present the best and most effective witnesses. Consequently, pursuant to Rule 73bis (E), the Prosecution requested leave to vary the initial list of 97 witnesses ("the initial list") in the following way:

- a) Retaining eight more witnesses from the initial list;
- b) Not calling the remaining 55 in the initial list;
- c) Adding 25 new witnesses, two of whom are investigators;
- d) Adding two new expert witnesses.

7. Among the 55 witnesses that the Prosecution does not intend to call are two deceased witnesses and seven who are reluctant to testify due to fear for their security. The testimonies of the additional witnesses contain probative evidence in relation to the indictments. Counsel for Prosecution explained that some of the additional witnesses stem from on-going investigations; some of them are expected to counter the alibi notice from Ferdinand Nahimana; some will replace witnesses that the Prosecution does not intend to call; and some will corroborate evidence led so far during the trial.

8. Counsel for the Prosecution submitted that the new list represents its final determination of witnesses as requested by the Defence. This implies that the actual number of witnesses will be reduced from 97 to 71 and that the whole trial will be shortened. In addition, he argued that it is not the intention of the Prosecution to call the witnesses until the Defence has had proper disclosure and sufficient time to prepare.

9. The Prosecution's request also included two more expert witnesses, namely Jean-Pierre Chrétien and Marcel Kabanda. The Chamber was informed that these persons had not been willing to testify initially, but that they are now available. Their testimonies will cover electronic and print media.

### **The Defence**

10. Counsel for Hassan Ngeze submitted that his client would suffer substantial prejudice if the motion submitted by the Prosecution were granted. It would also be a violation of due process and fundamental fairness. On several occasions earlier, the Prosecution had assured the Defence that what the Prosecution had presented so far was all the material relevant to the case.

11. Counsel also argued that the additional witnesses will present new facts, which he had not been able to contradict during his previous cross-examinations. This would cause substantial prejudice to the strategy of the Defence.

12. Counsel for Ferdinand Nahimana questioned the relevance of Rule 73bis to this case. The decisive criterion is not "the interests of justice" but whether the Prosecution has shown "good cause" under Rule 66(A)(ii) for the late disclosure of the witness statements. Difficulties in the Prosecution's office or unsubstantiated allegations pertaining to the security of witnesses are not "good cause". Disclosure has

been improper, incomplete and late. Witness statements of some of the witnesses have not been received at all.

13. Counsel argued that the varying of the initial list of witnesses would cause delays in the proceedings. The Prosecution had stated that only 47 witnesses would be called. The additional witnesses would also cause prejudice to the Accused. The Defence would not have adequate time to prepare as required under Article 20 of the Statute. Moreover, the Defence is entitled to have all the evidence before the trial so as to have a comprehensive view of the entire case.

14. Counsel for Nahimana also submitted that the Prosecution has had sufficient time to make the necessary inquiries as it had received notice of alibi well in advance of the trial in conformity with Rule 67. Counsel noted that by presenting witness AEN, the Prosecutor failed to challenge the alibi. It is contrary to a fair trial if the Prosecution is allowed to replace two weak witnesses by another stronger one.

15. Counsel for Jean Bosco Barayagwiza associated himself with the submissions made by the Defence for the two other Accused. He argued, *inter alia*, that some aspects to be testified to by the new witnesses are clearly not covered by the indictment, especially in respect of the presence of his client at roadblocks.

## DELIBERATIONS

### *Applicable Provisions*

16. The Prosecution's motion is based on Rule 73bis (E) of the Rules, which states:

"After commencement of Trial, the Prosecutor, if he considers it to be in the interests of justice, may move the Trial Chamber for leave to reinstate the list of witnesses or to vary his decision as to which witnesses are to be called." [1]

17. It follows from case law that the final decision as to whether it is in the interests of justice to allow the Prosecution to vary its list of witnesses rests with the Chamber. In the case of *The Prosecutor v. Alfred Musema*, former Trial Chamber I found that it was in the "interests of justice" to allow the Prosecutor to vary her initial witness list by calling four new witnesses. However, leave was denied in relation to one witness who was not an eye-witness to the events.[2] In the *Goran Jelisic case*, the ICTY held "it to be in the interests of justice that any evidence necessary to ascertain the truth be presented to it and be subject to examination by the parties". However, such interests must not prejudice the principle that the accused has the right to trial without undue delay. The Chamber therefore allowed the additional witnesses but ruled that the Prosecution could only call one of two witnesses as both were to testify to the same facts as a witness already on the initial list. The Prosecutor was ordered to choose between the two latter.[3]

18. In the present case, the parties had different views on the relationship between Rule 73bis (E) and Rule 66. The latter provides that the Prosecution shall disclose to the Defence no later than 60 days before trial copies of all witnesses the Prosecution "intends

to call to testify at trial". However, upon "good cause" shown, a Trial Chamber may order that copies of statements of additional prosecution witnesses be made available to the Defence within a prescribed time". Therefore, whereas Rule 73bis (E) relates to variation and addition of witnesses during the trial, Rule 66 - according to its wording - deals with disclosure at the pre-trial stage. In *The Prosecutor v. Ignace Bagilishema*, this Trial Chamber stated that the purpose of Rule 66 is to give the Defence sufficient notice and adequate time and, at the same time, to ensure that relevant Prosecution evidence is not excluded merely on procedural grounds.[4] The principle of "good cause" was, therefore, also applied at the trial stage. The Chamber notes that the need for the Defence to have a clear and cohesive view of the Prosecution's strategy and to be able to make appropriate preparations was also stressed in *The Prosecutor v. Tihomir Blaskic*. However, that case only dealt with pre-trial disclosure of a list of witnesses.[5]

19. The Rules do not define the term "interests of justice", but the Chamber is of the opinion that it refers to a discretionary standard applicable in determining a matter given the particularity of the case. When a Trial Chamber has granted leave to call new prosecution witnesses under Rule 73bis, statements of such witnesses will form part of the case against the Accused. It follows that the Chamber in its determination will bear in mind also the question of "good cause".

20. In assessing the "interests of justice" and "good cause" Chambers have taken into account such considerations as the materiality of the testimony, the complexity of the case, prejudice to the Defence, including elements of surprise, on-going investigations, replacements and corroboration of evidence. The Prosecution's duty under the Statute to present the best available evidence to prove its case has to be balanced against the right of the Accused to have adequate time and facilities to prepare his Defence and his right to be tried without undue delay.

#### *Factual Witnesses*

21. On 21 May 2001 the Prosecution tendered a list of 13 witnesses to be called from May through August 2001. The Defence raised no objection to these 13 witnesses, of whom two have now testified. The Chamber notes that there is no dispute between the parties concerning this group of witnesses, who were all on the initial list.

22. Eight witnesses - GF, SA, AAN, ABH, AAO, AFK, AFM and AFP - were on the initial list of 97 witnesses, but the Prosecution had not informed Defence that they would be called before the present motion was introduced. Defence Counsel conceded that they had read the statements of these witnesses, but that the statements had not been used during cross-examination in the way the Defence would have done had it been certain that these witnesses would be called.[6] The Chamber does not find this convincing. It is clear that until the present motion was filed the Prosecution had not submitted a final list of witnesses. In February 2001 the Prosecution indicated that 47 witnesses would be called. By May 2001 it identified a limited number of further witnesses out of 47. Under

these circumstances, Defence was under notice that further witnesses from the list of 97 would be called. Consequently, the Chamber allows the Prosecutor to call these eight witnesses to testify at trial.

23. In addition to these witnesses, the Prosecution's amended list of witnesses of 4 June 2001 contains 25 new factual witnesses. Two of these witnesses (Nos. 24 and 25) are ICTR investigators: Aaron Musonda and Kaiser Rizwi. The Defence did not address these investigators during the hearing, with the exception of Counsel for Ngeze, who explicitly stated that the calling of these two witnesses had been anticipated.<sup>[7]</sup> Consequently, the Chamber allows that these two investigators be called.

24. The Prosecutor has submitted that some witnesses are no longer available. Two witnesses - AAH and FK - are deceased. Seven are reluctant to testify due to fear of security. These are witnesses AC, AEO, AGS, AN, AX, FD and FT. The Chamber has no reason to doubt the information provided by the Prosecution and takes the view that it is in the interests of justice to allow their replacement. The Prosecutor has submitted that those witnesses will be replaced by ABC, ABM, ADO, AHD, AHH, AM/AFO, DCD, DCH, GHK and QAX. Thus, the Chamber holds that it is in the "interests of justice" to allow their testimony and that there is "good cause" for the disclosure of their statements.

25. Witness AHE, AHJ and AZZ are called to counter the notice of alibi from the Accused Nahimana. The Chamber allows these testimonies. Notice of alibi was filed in conformity with Rule 67, but shortly before commencement of trial. It is understandable that the Prosecution needed time to investigate. Therefore, the inclusion of these witnesses in the list would be justified both on good cause and in the interests of justice.

26. Witness AFT is called to replace witness AX and to counter the alibi. Another witness, AHD, is also called to replace AX. There appears to be a duplication of testimony. Furthermore, the main part of AFT's testimony appears to fall outside the temporal jurisdiction of the Tribunal. Therefore, the Chamber disallows witness AFT.

27. Nine witnesses - ABC, ABM, ABU, ADO, AEI, AFF, AFI, LAG and QAX - were not on the initial list. However, their statements were among the 300 statements disclosed on 16 August 2000, well in advance of the 60-day deadline in Rule 66(A)(ii). The Chamber has already granted leave to call Witnesses ABC, ABM, ADO and QAX in order to replace other witnesses, see para. 25 above. In relation to the remaining five witnesses, the Chamber will balance the need for the Defence to have sufficient notice of the case against the Accused, and the interests of justice under Rule 73bis.

28. The Prosecutor must have had a view on how it would prove its case at the stage of confirmation of the indictment. Before the trial, it selected 97 witnesses out of the 300 statements and informed the Defence, who was relying on this information to prepare their defense. The Chamber has carefully considered the summaries of the proposed testimony of the five witnesses, in particular whether disallowing them will prejudice the Prosecution. The Chamber has decided to allow three witnesses: ABU is expected to testify in respect of the involvement of all three Accused in the CDR. Witness AEI

apparently heard Barayagwiza stating at a meeting that Tutsi should be massacred. Witness LAG is expected to testify that Ngeze and Barayagwiza played a leading role during a meeting where people were beaten. On the other hand, the Chamber does not grant leave to call witness AFF, who is a journalist collaborating on the same publication as one of the new expert witnesses. Similarly, AFI is a journalist who worked in Rwanda in 1994. Her statement mainly contains indirect evidence and would seem to be of limited value for the Chamber.

29. Some of the witness statements were disclosed in May 2001. The Chamber recalls that Rule 66 (C) envisages that the Prosecution may undertake further or on-going investigations. It would run counter to this provision if the Chamber were to exclude all testimonies which were the product of on-going investigations. In the present case, the Prosecution could hardly have disclosed these statements earlier. The Chamber will consider each case on its merits bearing in mind the materiality of the testimony to the case and the potential prejudice of the late disclosure to the Defence. Witnesses AHB and AHC are called to corroborate AAJ's testimony about Jean Bosco Barayagwiza's alleged involvement in the distribution of weapons. The Chamber is of the view that paragraphs 5.17 and 5.23 of the indictment give sufficient notice in this regard. However, in order to avoid duplication the Chamber will allow the Prosecution to call one of these witnesses.

30. Witness AHF, whose statement was also disclosed for the first time in May 2001, is called as a replacement for ADT in relation to meetings attended by Nahimana in 1992 and 1993. The Chamber sees limited need for further evidence in relation to this period and disallows this witness.

31. AHI's statements were disclosed on 9 April 2001. The Chamber notes that the Prosecutor has disclosed six statements based on on-going investigations and that the witness is anticipated to testify on Ngeze's superior responsibility. This is material to the case and has not been covered by witnesses so far.

32. The Defence has generally argued that they are taken by surprise by late disclosure and have lost opportunities to cross-examine earlier witnesses on matters arising from the new testimonies. The Chamber notes that considerable time will pass before any of these witnesses will be called. This will allow Defence adequate time for preparation. In relation to previous cross-examination, the Defence may apply for leave to recall witnesses for further cross-examination.

33. The present decision implies that the Prosecution will be allowed to call more witnesses than 47, indicated by the Prosecution in February 2001, but less than 97, which was the original number on the initial list. This will require more time for the trial. Defence stressed that this is unreasonable, particularly in view of the Prosecution's previous statement that it anticipated conclusion of its case by 23 July 2001. However, the Chamber observes that the length of the trial and delays are attributable not only to the number of OTP witnesses but also to the extensive cross-examination by Defence Counsel. The Chamber intends to exercise greater control over the examination-in-chief



and cross-examination as a way of achieving a more expeditious trial (see also Rule 90(F)(ii) of the Rules.)

*Expert witnesses*

34. According to Rule 94*bis* the Prosecutor shall disclose to the opposing party the full statement of an expert witness to be called as early as possible. It shall be filed with the Trial Chamber not less than twenty-one days prior to the date on which the expert is expected to testify.

35. The Chamber observes that on the initial list it was indicated that the Prosecution would call Alison Des Forges, historical expert, and Mathias Ruzindana, socio-linguistic expert. The present motion introduces two additional experts, Marcel Kabanda and Jean-Pierre Chrétien. They are experts concerning print media and electronic media, respectively. The Prosecution has explained that these two witnesses were not previously available.

36. The Chamber notes that considerable parts of the indictments refer to the Accused persons' alleged involvement in the 1994 media apparatus in Rwanda. Such testimonies of the expert witnesses are relevant for the determination of the case. Even if their testimony may take some time, it is important that the core issues of the case are thoroughly dealt with. Moreover, in conformity with its previous practice, the Chamber will seek to limit the time for questioning of all expert witnesses and focus on issues arising from their written reports.

37. The Chamber is not convinced that the Defence is taken by surprise. It is true that the Defence cannot instruct their potential experts without knowing the parameters to be given by the Prosecution expert witnesses. The Chamber notes, however, that the Prosecution experts will not be testifying in the near future, and that further time will elapse before the experts for the Defence will give evidence. This being said, the Chamber is anxious to ensure that the reports of the experts be made available to the Defence as soon as possible. It follows from Rule 94 that the intention is that as soon as the Prosecution comes into possession of the expert reports it should disclose them as early as possible and not wait until 21 days before their respective testimony.

**FOR ALL THE ABOVE REASONS, THE TRIBUNAL,**

**GRANTS** leave to the Prosecution to call the eight witnesses "GF", "SA", "AAN", "ABH", "AAO", "AFK", "AFM" and "AFP", who were on its initial list of witnesses;

**GRANTS** leave to the Prosecution to call two investigators, Aaron Musanda and Kaiser Rizwi.

**GRANTS** leave to the Prosecution to vary its initial list of witnesses by adding the replacement witnesses "ABC", "ABM", "ADO", "AHD", "AHH", "AM/AFO", "DCD", "DCH", "GHK" and "QAX";

**GRANTS** leave to the Prosecution to vary its initial list of witnesses by adding counter alibi witnesses "AHE", "AHJ" and "AZZ";

**GRANTS** leave to the Prosecution to vary its initial list by adding witnesses "ABU", "AEI" and "LAG", whose statements were previously disclosed;

**DENIES** leave to the Prosecution to vary its initial list by calling witnesses "AFF" and "AFI", whose statements were previously disclosed;

**GRANTS** the Prosecution leave to vary its initial list by calling witness "AHI" and either witness "AHB" or "AHC";

**DENIES** leave to the Prosecution to vary its initial list by adding witness "AHF", whose statement was recently disclosed;

**DENIES** leave to the Prosecution to vary its initial list by adding witnesses "AFT";

**ORDERS** the Prosecution, in cases where it has not done so, to disclose the witness statements in both working languages to the Defence within 15 days from the date of this decision;

**GRANTS** leave to the Prosecution to vary her initial list of witnesses by adding the expert witnesses Jean-Paul Chrétien and Marcel Kabanda;

**ORDERS** the Prosecutor to disclose as early as possible and not later than the date to be fixed at the Status Conference to be held on 26 June 2001 the full reports of the four expert witnesses, Alison Des Forges, Mathias Ruzindana, Jean-Paul Chrétien and Marcel Kabanda.

**DECIDES** that should the Prosecution fail to comply with the deadlines imposed in this order it will be barred from calling the witnesses concerned.

Done in Arusha, this 26<sup>th</sup> day of June 2001,

Navanethem Pillay	Erik Møse	Asoka de Z. Gunawardana
Presiding Judge	Judge	Judge

[1] As amended on 31 May 2001.

[2] Decision of 20 April 1999 (ICTR-96-13-T).

[3] Decision of 27 April 1999 (Case No. IT-95-10-T).

[4] Decision of 2 December 1999 (Case No. ICTR-96-1-T).

[5] Decision of 27 January 1997 (Case No. IT-95-14 PT).

[6] **See, in particular, transcripts of 11 June p. 117 (Floyd) and of 12 June 2001 pp. 127-128 (Ellis).**

[7] Transcripts of 12 June 2001 p. 82.

**PROSECUTION INDEX OF AUTHORITIES**

**ANNEX II**

*Prosecutor v. Bagasora et al*, ICTR-98-41-T, Decision on Prosecutor's Motion for Leave to Vary the Witness List Pursuant to Rule 73bis(E), 21 May 2004.



International Criminal Tribunal for Rwanda  
Tribunal pénal international pour le Rwanda

OR: ENG

TRIAL CHAMBER I

**Before:** Judge Erik Møse, presiding  
Judge Jai Ram Reddy  
Judge Sergei Alekseevich Egorov

**Registrar:** Adama Dieng

**Date:** 21 May 2004

THE PROSECUTOR

v.

**Théoneste BAGOSORA**  
**Gratien KABILIGI**  
**Aloys NTABAKUZE**  
**Anatole NSENGIYUMVA**

*Case No. ICTR-98-41-T*

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**DECISION ON PROSECUTOR'S MOTION FOR LEAVE TO VARY THE WITNESS  
LIST PURSUANT TO RULE 73BIS(E)**

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**Office of the Prosecutor:**

Barbara Mulvaney  
Drew White  
Segun Jegede  
Christine Graham  
Rashid Rashid

**Counsel for the Defence**

Raphaël Constant  
Paul Skolnik  
Jean Yaovi Degli  
Peter Erlinder  
André Tremblay  
Kennedy Ogetto  
Gershom Otachi Bw'omanwa

**THE INTERNATIONAL CRIMINAL TRIBUNAL FOR RWANDA** (“the Tribunal”);

**SITTING** as Trial Chamber I, composed of Judge Møse, presiding, Judge Jai Ram Reddy, and Judge Sergei Alekseevich Egorov;

**BEING SEIZED OF** the “Prosecutor’s Motion for Leave to Vary the Witness List Pursuant to Rule 73bis(E) of the Rules of Procedure and Evidence”, filed on 24 March 2004;

**CONSIDERING** the “Ntabakuze Defence Response to the Prosecutor’s Motion”, filed by Counsel for Ntabakuze on 5 April 2004; “Memoire en réponse à la requête du parquet intitulée “Prosecutor’s Motion”, filed by Counsel for Kabiligi on 5 April 2004; “Defence Response to the Prosecutor’s Motion”, filed by Counsel for Nsengiyumva on 6 April 2004; and “Réponse de la défense de Bagosora”, filed by Counsel for Bagosora on 8 April 2004;

**HEREBY DECIDES** the motion.

## **INTRODUCTION**

1. Pursuant to the “Order for Reduction of Prosecutor’s Witness List”, issued by Trial Chamber III on 8 April 2003, ordering the reduction of the Prosecution witness list to one hundred witnesses, the Prosecution filed a witness list of 121 witnesses on 30 April 2003. On 1 March 2004, Trial Chamber I issued the “Decision on Reconsideration of Order to Reduce Witness List and on Motion for Contempt for Violation of that Order”, ordering the Prosecution to file its list of one hundred witnesses by 12 March 2004. The Prosecution duly filed its revised witness list on 12 March 2004. Prior to the rendering of the instant decision, the Prosecution sought to call Witness AL, one of the witnesses mentioned in the present motion. On 29 April 2004, the Chamber ruled that Witness AL could be called, as he replaced Witness CA who had recently died.<sup>1</sup> In the present decision, the Chamber will consider the other eight witnesses covered by the motion.

## **SUBMISSIONS**

2. The Prosecution seeks to vary the witness list by adding eight witnesses: AAA, ABQ, AFJ, AJP, AMI, ANC, ANE, and Commander Maxwell Nkole. These witnesses do not appear on the 30 April 2003 list, but do appear on the 12 March 2004 list, marked as “added” or “substitute”. The Prosecution submits that good cause and the interests of justice are relevant to a determination in this respect, and contends that the expected testimonies of the eight witnesses have probative value. Further, since disclosure has already been made and the witnesses are to appear only in the last session of the Prosecution case (scheduled for 31 May to 14 July 2004), there is no issue of unfair surprise and prejudice to the Defence. If, however, prejudice is found, the Prosecution proposes the remedy of adjournment or recall of previous witnesses, instead of excluding these eight witnesses. The details as to disclosure and the substance of the expected testimonies are examined below.

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<sup>1</sup> T. 29 April 2004, pp. 48-49.

3. The Ntabakuze Defence argues that an important consideration is the timing of the request to vary the witness list: the later in the Prosecution's case that the request is made, the more reluctant should the Chamber be to grant it. The Defence states that it concentrates on witnesses who will be coming to testify, and cannot devote time and resources to prepare for hypothetical witnesses that may or may not come to testify. Another consideration when variation of the list is sought at a late stage in proceedings is whether the expected testimonies have a potentially determinative effect, that is, whether they would significantly alter the likelihood of conviction or acquittal. The Prosecution must be able to show that the testimonies will have such an effect. The Defence objects to the filing of the motion at an advanced stage of the Prosecution case, and submits that the proposed testimonies will not be determinative of the counts charged.

4. The Kabiligi Defence objects to the motion but reserves its arguments while awaiting the French translation of the motion.

5. The Nsengiyumva Defence objects to the motion given the advanced stage of proceedings, as it prejudices the Accused's right to a fair trial and constitutes unfair surprise. The Defence submits that it would have been a waste of Tribunal resources to embark on investigations before the witnesses were listed to testify, and that it would face logistical difficulties in conducting investigations at this stage. The Defence points out that the Prosecution has had seven years from the arrest of the Accused to conduct investigations to prepare for its case, and the purpose of calling these additional witnesses now is to counter effective cross-examination by the Defence. In addition, the Prosecution has not demonstrated the materiality of the proposed testimonies.

6. The Bagosora Defence submits that the list of one hundred witnesses filed by the Prosecution on 12 March 2004 was accompanied by another list of seven additional names the Prosecution wished to call pursuant to Rule 92*bis*. The Defence objects to witnesses having been dropped from the list without notice, stating that its cross-examination of witnesses who did appear may have been different if they had known that certain witnesses would not be testifying after all, and that some witnesses were to appear as authors of documents conditionally entered into evidence. The Prosecution should explain why these potential witnesses have been dropped from the list, as it constitutes a variation under Rule 73*bis*(E) as well. Regarding the witnesses to be added, the Defence notes that the request is being made late in the trial process. The Prosecution has not explained why it did not seek to add these witnesses earlier, nor justified its request. The Prosecution has not indicated to which paragraphs in the Indictments the witnesses' testimonies will relate.

## DELIBERATIONS

7. Rule 73*bis*(E) of the Rules of Procedure and Evidence provides that:

After commencement of Trial, the Prosecutor, if he considers it to be in the interests of justice, may move the Trial Chamber for leave to reinstate the list of witnesses or to vary his decision as to which witnesses are to be called.

8. In *Nahimana et al.*, the Chamber held that in determining whether or not to grant leave to vary the witness list, it was necessary to assess the “interests of justice” and the existence of “good cause” in the particular case.

In assessing the “interests of justice” and “good cause” Chambers have taken into account such considerations as the materiality of the testimony, the complexity of the case, prejudice to the Defence, including elements of surprise, on-going investigations, replacements and corroboration of evidence. The Prosecution’s duty under the Statute to present the best available evidence to prove its case has to be balanced against the right of the Accused to have adequate time and facilities to prepare his Defence and his right to be tried without undue delay.<sup>2</sup>

9. The Chamber expanded on this decision in *Bagosora et al.*:

These considerations [under Rule 73bis(E)] require a close analysis of each witness, including the sufficiency and time of disclosure of witness information to the Defence; the probative value of the proposed testimony in relation to existing witnesses and allegations in the indictments; the ability of the Defence to make an effective cross-examination of the proposed testimony, given its novelty or other factors; and the justification offered by the Prosecution for the addition of the witness.<sup>3</sup>

10. In that decision, the Chamber considered factors such as the date on which the Prosecution had declared its intention to call those witnesses and therefore given notice to the Defence of the same, so that there was no unfair surprise or prejudice to the Defence. Other considerations were the early stage of the trial proceedings, the probative value of the content of the expected testimonies, and whether the late discovery of the witnesses arose from fresh investigations. In the case of one witness, the Chamber considered that his testimony should be postponed to allow the Defence time to prepare its cross-examination.<sup>4</sup>

11. In *Milosevic*, the Chamber denied similar applications in two decisions and held that one of the factors to be considered was the late stage of proceedings. In both decisions, it was noted that the applications were made close to the end of the Prosecution’s case.<sup>5</sup> However, timeliness was not the determining factor. In its decision of 17 December 2003, the Chamber held that even if it were inclined to accept the evidence so late in the Prosecution case, the conditions the Prosecution wished to impose upon the witness’s expected testimony in that case were too restrictive to be admissible. In a decision dated 18 February 2004, the Chamber took into account that the witnesses did not previously appear in the Prosecution’s final witness list, in an omnibus motion for the addition of witnesses, or in a confidential “Witness Schedule to End of Prosecution Case”.

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<sup>2</sup> *Nahimana et al.*, Decision on the Prosecutor’s Oral Motion for Leave to Amend the List of Selected Witnesses (TC), 26 June 2001, paras. 19-20.

<sup>3</sup> *Bagosora et al.*, Decision on Prosecution Motion for Addition of Witnesses Pursuant to Rule 73bis(E) (TC), 26 June 2003, para. 14.

<sup>4</sup> *Ibid.*, paras. 15-22.

<sup>5</sup> *Prosecutor v. Slobodan Milosevic*, Decision on Prosecution’s Motion to Add Witness C-1249 to the Witness List and for Trial Related Protective Measures (TC), 17 December 2003; Decision on Prosecution’s Request to Call Witness C-063 (TC), 18 February 2004.



12. The Chamber in *Delalic et al.* allowed seven witnesses to be added, after having considered that the Prosecution informed the Defence as soon as it formed the intention to call the witnesses, that the witnesses were material to the Prosecution and that disclosure obligations had been complied with.<sup>6</sup>

13. The Chamber considers that the interests of justice would be served by a fair and expeditious trial, and therefore would be reticent, at this stage when the Prosecution is nearing the end of the presentation of its case, to allow new witnesses to be introduced, save in certain circumstances, including where ongoing investigations have revealed new evidence that is material to the Prosecution's case. Although the lateness of such an application is an important factor, it must be weighed against other factors such as the materiality of the evidence and the date of disclosure of the same. The Chamber considers that there is some merit in the Defence's argument that Counsel cannot afford to expend time and resources to prepare for witnesses who have not been confirmed as witnesses. The various factors cannot be applied generally to all eight witnesses, but must be weighed separately with respect to each witness, together with an analysis of the proposed evidence of each witness.

***Witness AAA***

14. Witness AAA is expected to provide evidence relating to the Accused Kabiligi and Ntabakuze. The witness will testify that Kabiligi made potentially incriminatory statements about the Tutsi at a meeting towards the end of April 1994. The witness has information regarding killings and rapes by soldiers and *Interahamwe*, and will also testify to statements made by Ntabakuze regarding the RPF and *Inkotanyi*.

15. The Prosecution submits that the evidence of oral statements by the Accused is material to its case, and since disclosure of redacted statements took place on 29 July 2003, at which time it was indicated that this was a prospective witness, there is no issue of unfair surprise to the Defence. The Defence for Ntabakuze argues that the witness's proposed testimony is not determinative of the elements of the charges, and the Prosecution should have sought to add him to the list in July 2003 when the statements were disclosed.

16. The Chamber notes that the evidence appears to have probative value with respect to the charges against Ntabakuze and Kabiligi. The alleged statements go to the intent of the Accused and are material to the Prosecution's case. The Chamber has weighed the lateness of the application against the materiality of the evidence and the disclosure of the statements to the Defence in July 2003. Taking these factors into account, the Chamber considers that it would be in the interests of justice to add Witness AAA to the list of Prosecution witnesses.

***Witness ABQ***

17. Witness ABQ claims to have heard the Accused Nsengiyumva at a meeting on 7 April 1994 talk about eliminating the Tutsi and read out names from lists of Tutsi to be killed, which was followed by attacks. The witness will also testify about a meeting in the Hotel Meridien in

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<sup>6</sup> *Delalic et al.*, Decision on Confidential Motion to Seek Leave to Call Additional Witnesses (TC), 4 September 1997.

May/June 1994 attended by the Accused Bagosora and Nsengiyumva, in which Bagosora told the people not to let the Tutsi cross the border, and ordered Nsengiyumva to search for a woman who was subsequently killed. Additionally, the witness has information about the distribution of weapons by Bagosora and Nsengiyumva to the *Interahamwe* who later killed Tutsi refugees in the Bisesero hills.

18. The Prosecution submits that the oral statements and the corroborative elements of this evidence are material to its case. Disclosure of the witness's redacted statements, as being those of a prospective witness, took place in July 2003 and therefore there is no unfair surprise or prejudice to the Defence. The Ntabakuze Defence argues that the Prosecution should have sought to add Witness ABQ to the list in July 2003, when the statements were disclosed, and further, the Prosecution has not justified the need for this witness. The Nsengiyumva Defence submits that the witness is being called to counter effective cross-examination by the Defence of Witness OQ. Additionally, the reliability of Witness ABQ is in doubt as he was questioned by investigators at the same time that Witness OQ was giving evidence in Arusha, and Witness ABQ is one of the Defence's potential witnesses. The Defence also argues that it has now lost the opportunity to cross-examine Witness OQ on matters that may be raised by Witness ABQ on the same events. The Bagosora Defence submits that it is the first time mention is made of the Accused Bagosora having made a statement at the meeting at the Hotel Meridien, and having issued an order to Nsengiyumva to search for a woman.

19. The Chamber considers that the proposed testimony has probative value and is material to the Prosecution's case against the Accused Bagosora and Nsengiyumva. The lateness of the application has been weighed against the materiality of the testimony, and the fact that the Defence had notice of the witness's evidence in July 2003. Having considered all the relevant factors, the Chamber finds that it would be in the interests of justice to add Witness ABQ.

#### ***Witness AFJ***

20. Witness AFJ will testify that the Accused Ntabakuze ordered soldiers and the *Interahamwe* to take Tutsi to Nyanza where they were subsequently killed. The witness claims to have personally heard these orders.

21. The Prosecution contends that the witness's evidence is material as it includes a direct order by the Accused Ntabakuze, which resulted in killings of Tutsi. The witness's unredacted statement was disclosed in August 2003, when it was also indicated that he was a prospective witness, and therefore there is no unfair surprise or prejudice to the Defence. The Defence for Ntabakuze argues that the Prosecution has not justified the addition of this witness now when an application to vary the list could have been made in August 2003, when the statements were disclosed. Further, his proposed testimony is repetitive and unnecessary. The evidence regarding orders and killings at Nyanza is entirely hearsay and not determinative of the counts charged. Counsel for Bagosora points to a mischaracterization of Witness AR's testimony: Witness AR only saw Bagosora in his vehicle on the road to Nyanza, and made certain deductions from that.

22. The Chamber notes that the unredacted statement was disclosed in August 2003. The Prosecution considers the evidence to be material to its case as it involves a direct order from the

Accused Ntabakuze, which led to killings of Tutsi. The Chamber considers that where the evidence has been adduced through other witnesses, it would be a factor against admitting the evidence. Although the evidence has been testified to by other witnesses, Witness AFJ claims to have heard the orders himself. Considering all the circumstances, the Chamber finds that it would be in the interests of justice to add Witness AFJ to the witness list.

***Witness AJP***

23. Witness AJP's evidence will confirm the presence of a previous Prosecution witness, Witness XBH, at his employer's house in Butare in February 1994.

24. The Prosecution submits that the corroborative elements of this evidence are material to its case. Disclosure of the witness's redacted statement, as being that of a prospective witness, took place in September 2003 and therefore there is no unfair surprise or prejudice to the Defence. Counsel for Ntabakuze submits that the application to add Witness AJP should have been made in September 2003 at the time of disclosure. In addition, Witness AJP does not corroborate Witness XBH's testimony, as he does not place Witness XBH at a particular time in a particular place. The Defence for Nsengiyumva submits that the witness is being called to counter effective cross-examination by the Defence. The Defence for Bagosora echoes the objections of Counsel for Ntabakuze and Nsengiyumva, and submits that he is being called to rehabilitate Witness XBH's credibility.

25. Witness AJP's evidence is not directly material to the Prosecution's case as he merely corroborates that Witness XBH stayed in the house at Butare sometime from 1993 to April 1994, but does not corroborate the substance of Witness XBH's testimony. The Chamber therefore does not find that the interests of justice would be served by adding Witness AJP to the list.

***Witness AMI***

26. Witness AMI will testify to the Accused Kabiligi's involvement in distribution of weapons to soldiers and *Interahamwe* at the roadblock close to Zigiranyirazo's house around 12 April 1994.

27. The Prosecution contends that the witness's evidence is material as it corroborates that of other witnesses and provides more detail of Kabiligi's involvement. The witness's redacted statement was disclosed in January 2004, within the usual timeframe for disclosure, at which time it was also indicated that he was a prospective witness, and therefore there is no unfair surprise or prejudice to the Defence. Counsel for Ntabakuze argues that Witness AMI does not add anything new that would be dispositive of the counts charged. The Defence for Nsengiyumva submits that the witness is being called to counter effective cross-examination by the Defence and his evidence was prepared after Witness DAS's testimony.

28. Although the evidence is material to the Prosecution's case, it is repetitive as it relates to evidence previously given by other witnesses. Furthermore, the witness's statement was only disclosed in January 2004, which does not constitute reasonable notice to the Defence, given the advanced stage of the proceedings. Taking into account all these factors, the Chamber does not find that it would be in the interests of justice to call Witness AMI.

*Witness ANC*

29. Witness ANC will testify to attacks by para-commandos on civilians from the night of 6 April 1994 onwards, and rapes at CHK and the “Chinese house” in Kiyovu.

30. The Prosecution submits that the testimony is material to its case as it constitutes first-hand evidence of rapes at the CHK and “Chinese house”, and is also corroborative testimony. Disclosure of the witness’s redacted statement, as being that of a prospective witness, took place in March 2004, within the usual timeframe for disclosure, and therefore there is no unfair surprise or prejudice to the Defence. Counsel for Ntabakuze argues that Witness AMI’s evidence does not go directly to the counts charged, and is corroborative and repetitive. The Defence for Nsengiyumva submits that the witness is being called to counter effective cross-examination by the Defence and his evidence was prepared after Witness DAS’s testimony.

31. The testimony of Witness ANC is deemed to be material by the Prosecution. However, the evidence relating to attacks by para-commandos has already been adduced through other witnesses, and there has been much evidence on the activities of the para-commandos. The late disclosure of the witness’s statement, in March 2004, is a significant factor that militates against adding the witness. For these reasons, and taking into account the late stage of proceedings, the Chamber does not find that it would be in the interests of justice to admit Witness ANC’s evidence.

*Witness ANE*

32. Witness ANE has information about a meeting at Gako military camp three days after the shooting down of the plane, which was attended by Bagosora, Kabiligi, Ntabakuze and the camp commander, after which Bagosora said he did not want to see any RPF accomplices left in Bugesera.

33. The Prosecution contends that the witness’s evidence is material as it constitutes first-hand information on the acts and conduct of three of the Accused and includes an oral statement by Bagosora. The evidence also speaks to massacres of Tutsi civilians, and is important in light of Witness DP’s evidence relating to Nyamata as containing a concentration of the “enemy”. The witness’s unredacted statement was disclosed in March 2004, which the Prosecution submits is consistent with the usual period for disclosure. The Prosecution states that there is no unfair surprise or prejudice to the Defence. The Defence for Ntabakuze argues that the Prosecution should have sought to add Witness ABQ to the list in August 2003, when he first spoke to investigators. To admit the witness now is to introduce new allegations, which would render the trial unfair. Counsel for Bagosora submits that some of the witness’s proposed testimony is new and not found in the Indictment or Pre-Trial Brief, notably the meeting at Gako camp and the alleged statement by Bagosora. The Defence for Bagosora also points out that the witness met investigators in August 2003 and there is no explanation for the late application to add him to the list.

34. The Chamber considers the evidence of the witness to be material to the Prosecution’s case but notes that disclosure of the statement only took place in March 2004. The late disclosure of

the statement is a factor against adding the witness at this stage of trial. Consequently, the motion to add Witness ANE is denied.

***Witness Commander Maxwell Nkole***

35. Witness Commander Maxwell Nkole, an Investigator with the Prosecution who replaces Witness Hock, will be called to establish a chain of custody for certain documents. It is intended that a collection of documents will be tendered, and adding this witness, instead of calling many other witnesses for the purpose of producing documents, would save time. The Prosecution submits that there would be no unfair surprise or prejudice to the Defence as he is of no consequence to the Defence case.

36. The Defence for Ntabakuze argues that the documents should have been introduced through the witness for whom they are relevant, and calling an investigator to establish a chain of custody does not justify a wholesale tendering of a collection of documents. Counsel for Bagosora has no objections to an investigator being called to testify to the provenance of the documents, but objects to Nkole testifying to Hock's report, as Hock would have more knowledge of the facts and the methodology involved.

37. The Chamber notes that the witness is not providing evidence as such, but testifying to a chain of custody in relation to documents. As this witness does not affect the substantive case, and would not require an investigation by the Defence, the Chamber grants the motion to add him.

**FOR THE ABOVE REASONS, THE CHAMBER**

**GRANTS** the motion with respect to Witnesses AAA, ABQ, AFJ and Commander Maxwell Nkole and **DENIES** the motion in all other respects.

Arusha, 21 May 2004

Erik Møse  
Presiding Judge

Jai Ram Reddy  
Judge

Sergei Alekseevich Egorov  
Judge

[Seal of the Tribunal]

**PROSECUTION INDEX OF AUTHORITIES**

**ANNEX III**

*Prosecutor v. Delalic et al, ICTY-96-21-T, Decision on Confidential Motion to Seek Leave to Call Additional Witnesses, 4 September 1997*

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**IN THE TRIAL CHAMBER**

**Before: Judge Adolphus G. Karibi-Whyte, Presiding**

**Judge Elizabeth Odio Benito**

**Judge Saad Saood Jan**

**Registrar: Mrs. Dorothee de Sampayo Garrido-Nijgh**

**Decision of: 4 September 1997**

**PROSECUTOR**

**v.**

**ZEJNIL DELALIC  
ZDRAVKO MUCIC also known as "PAVO"  
HAZIM DELIC  
ESAD LANDZO also known as "ZENGA"**

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**DECISION ON CONFIDENTIAL MOTION TO SEEK  
LEAVE TO CALL ADDITIONAL WITNESSES**

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**The Office of the Prosecutor**

**Mr. Eric Ostberg**

**Ms. Teresa McHenry**

**Mr. Giuliano Turone**

**Counsel for the Accused**

**Ms. Edina Residovic, Mr. Ekrem Galijatovic, Mr. Eugene O'Sullivan, for Zejnil Delalic**

**Mr. Zeljko Olujic, Mr. Michael Greaves, for Zdravko Mucic**

**Mr. Salih Karabdic, Mr. Thomas Moran, for Hazim Delic**

**Mr. John Ackerman, Ms. Cynthia McMurrey, for Esad Landzo**

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## I. INTRODUCTION AND PROCEDURAL BACKGROUND

On 4 July 1997 a "Motion to Seek Leave to Call Additional Witnesses" (Official Record at Registry Page Number ("RP") D3968-D3986) (the "Motion") was filed by the Office of the Prosecutor ("the Prosecution") for consideration by this Trial Chamber of the International Tribunal for the Prosecution of Persons Responsible for Serious Violations of International Humanitarian Law Committed in the Territory of the former Yugoslavia since 1991 ("International Tribunal"). The Defence for the accused Zejnil Delalic filed its "Response to the Motion" on 17 July 1997 (RP D4023-D4026) (the "Response") and the Prosecution subsequently filed a "Reply Regarding Motion to Seek Leave to Call Additional Witnesses" on 5 August 1997 (RP D4125-D4128) (the "Reply").

Oral argument was heard on the Motion on 18 July 1997, and the Trial Chamber issued an *Order on the Motion by the Prosecution for Leave to Call Additional Witnesses*, on 1 August 1997 (RP D4121-D4123) (the "Order"), which granted the Prosecution the right to call "as many of the witnesses identified by numbers 8 through to 14 as may be necessary to verify the procedure and chain of custody for the seized material that the Prosecution seeks to introduce as evidence." Further, the Order deferred the ruling on whether to grant leave to call additional witnesses 1 through to 7 until a later date.

On 7 August 1997, the Trial Chamber orally rendered its decision on the Motion, insofar as it relates to witnesses 1 through to 7, during an open session of the trial proceedings, and reserved its written decision for a later date.

**THE TRIAL CHAMBER, HAVING CONSIDERED** the written submissions and oral arguments of the Prosecution and the Defence for the accused Zejnil Delalic, as well as the oral arguments of the Defence for the other three accused persons,

**HEREBY ISSUES ITS WRITTEN DECISION.**

## II. DISCUSSION

1. In the Motion, the Prosecution seeks leave to call fourteen additional witnesses. Having dealt with those witnesses numbered 8 to 14 in the Order, the present Decision will discuss only those numbered 1 to 7.
2. The Prosecution argues that its request to call the witnesses numbered 1 to 7, coming four months after the date set by the Trial Chamber for the disclosure of the names and particulars of witnesses to the Defence (see *Scheduling Order* of 25 January 1997, RP D2674-D2675), is a result of circumstances which it could not anticipate. These are, first, the necessity to authenticate certain documents requires the testimony of witnesses 1 to 5, and secondly, witnesses 6 and 7 could not previously be traced or had not agreed to testify.
3. The Defence for the accused Zejnil Delalic ("the Defence") objects on the basis that the attempt to bring additional witnesses at this stage is unfair to the defence. In addition, the Defence contends that the Prosecution has not fully complied with its disclosure obligations concerning the statements of witnesses 6 and 7. It further submits that it will have to recall many of the Prosecution witnesses who have already testified for the Prosecution in this case in order to cross-examine them on the character of witnesses 6 or 7.



4. Rules 66 and 67 of the Rules of Procedure and Evidence (the "Rules") are the relevant provisions on the disclosure obligations of the Prosecution. A literal reading of Sub-rule 67(A) indicates that the Prosecution must reveal, as early as reasonably practicable and prior to the commencement of trial, in this case 10 March 1997, the names of the witnesses that it intends, at that time, to call. In the present situation the Prosecution's submission is simply that, whilst this was not prior to the commencement of the trial, it did reveal their names as soon as it formed the intention to call these additional witnesses in proof of the guilt of the accused persons, as required by Sub-rule 67(A)(i).

5. In a letter dated 5 December 1996, the Prosecution notified the Defence for all four accused persons that, barring agreement between them as to the authentication of certain documents, it would call additional witnesses for authentication purposes. On 13 May 1997, the Prosecution revealed the names of these possible witnesses, namely witnesses numbered 1 to 5 in the Motion. Prior to the commencement of the trial, the Prosecution had no intention of calling these witnesses and thus had no obligation under Sub-Rule 67(A). The Trial Chamber is satisfied that the Prosecution informed the Defence as soon as it formed the intention to call these additional witnesses 1 to 5, and acted *bona fides* at all times.

6. With regard to the witnesses numbered 6 and 7, the Prosecution notified the Defence for all four accused persons, on 13 May 1997, that it may call them. The Prosecution subsequently disclosed the transcripts of its interviews with these witnesses, on 10 July 1997. It is the contention of the Defence that this was contrary to Rule 66 of the Rules, which requires disclosure of Prosecution witness statements "as soon as practicable". The Trial Chamber is satisfied with the reply of the Prosecution that it has fully complied with its obligations by disclosing these statements to the Defence as soon as it had formed the intention to call these witnesses, interviewed them, and created a full transcript of their statements. The Prosecution has also stated in its Reply that one of these witnesses will not be called until at least September, giving the Defence adequate time to prepare for his testimony.

7. The Trial Chamber is enjoined to utilise all its powers to facilitate the truth finding process in the impartial adjudication of the matter between the parties. It is thus important to adopt a flexible approach when considering the management of witnesses. Where the testimony of a witness is important to the Prosecution or the Defence, the Trial Chamber will ensure that such witness is heard, subject, naturally, to the limits prescribed in the Statute of the International Tribunal ("the Statute") and Rules. In the present case, these two particular witnesses, 6 and 7, are deemed material to the Prosecution and it would be contrary to the interests of justice to exclude their testimony. The rights of the accused enunciated in Article 21 of the Statute are in no sense affected by the adoption of such a flexible approach. The terms of Sub-rule 66(A) have been satisfied by the Prosecution's disclosure of the witness statements as soon as it was possible and practicable. Full consideration will, naturally, be given to arguments put forward by Counsel for all four accused persons in future in support of any application for measures required to safeguard fairness to the accused.

8. The Motion refers to one final matter which calls for some comment. The Prosecution has raised the issue of proof of internationality of armed conflict and the protected status of the detainees in the Celebici camp. It has drawn attention to aspects of the *Opinion and Judgment* in the case of Prosecutor v. Dusko Tadic, (IT-94-1-T) of 7 May 1997, (RP D17338-D17687) which deal with the applicability of Article 2 of the Statute and informs the Trial Chamber that, in light of this, it may call additional witnesses.

9. It is axiomatic that the jurisdictional prerequisites for the crimes which form the subject-matter of the jurisdiction of the International Tribunal are to be satisfied by the Prosecution in the presentation of its case. This proposition needs no explanation and since the beginning of the trial, it has been incumbent upon the Prosecution to lead sufficient evidence in order to discharge its burden. The Trial Chamber and

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the Defence must, of necessity, operate on the presumption that the original witness list contains the names of all witnesses who the Prosecution regards as necessary for the proof of each aspect of its case.

10. Normally, and at this stage of the trial, the Prosecution is not expected to call witnesses additional to those on its original witness list. As stated above, there may arise exceptional circumstances where, subsequent to the filing of the witness list, further important witnesses become necessary, known or available to the Prosecution, and the Trial Chamber will consider these circumstances when brought to its attention. However, the Prosecution ought not to surprise the Defence with additional witnesses whose testimony was foreseeable prior to the commencement of trial and who were accessible to the Prosecution. As has been indicated, the matter before us is not such a case. It is also to be noted that, should the Prosecution indeed seek to call any more additional witnesses, leave must be sought from the Trial Chamber in good time, and the matter will be given due consideration after hearing the reasons why these witnesses are now deemed necessary and were not so deemed previously.

### III. DISPOSITION

For the foregoing reasons, **THE TRIAL CHAMBER**, being seized of a Motion filed by the Prosecution,

**PURSUANT TO RULE 54,**

**HEREBY GRANTS** the Motion to call additional witnesses numbered 1 through to 7.

Done in English and French, the English text being authoritative.

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Adolphus  
Godwin  
Karibi

-  
Whyte

Presiding  
Judge

Dated this fourth day of September 1997

At The Hague

The Netherlands

[Seal  
of  
the  
Tribunal]

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**PROSECUTION INDEX OF AUTHORITIES**

**ANNEX IV**

*Prosecutor v Nahimana et al*, ICTR-99-52-I, Decision on the Prosecutor's Application to Add Witness X to its List of Witnesses and for Protective Measures, 14 September 2001.

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International Criminal Tribunal for Rwanda  
Tribunal pénal international pour le Rwanda

**TRIAL CHAMBER I**

OR: ENG

**Before:**

Judge Navanethem Pillay, presiding  
Judge Erik Møse  
Judge Asoka de Z. Gunawardana

**Registry:** Mr. Adama Dieng

**Decision of:** 14 September 2001

**THE PROSECUTOR**  
v.  
**FERDINAND NAHIMANA**  
**HASSAN NGEZE**  
**JEAN BOSCO BARAYAGWIZA**

*(Case No. ICTR-99-52-I)*

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**DECISION ON THE PROSECUTOR'S APPLICATION TO ADD WITNESS X TO ITS LIST  
OF WITNESSES AND FOR PROTECTIVE MEASURES**

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**The Office of the Prosecutor:**

Mr. Stephen Rapp  
Mr. William Egbe  
Mr. Alphonse Van  
Ms. Charity Kagwi  
Ms. Simone Monasebian  
Mr. Elvis Bazavule

**Counsel for the Accused:**

Mr. Jean-Marie Biju-Duval  
Ms. Diana Ellis  
Mr. John Floyd III  
Mr. René Martel  
Mr. Giacomo Barletta Caldarera  
Mr. Alfred Pognon

**THE INTERNATIONAL CRIMINAL TRIBUNAL FOR RWANDA** ("the Tribunal")

**SITTING** as Trial Chamber I, composed of Judge Navanethem Pillay, presiding, Judge Erik Møse and Judge Asoka de Z. Gunawardana;

**BEING SEIZED OF** an *ex parte* application, dated 11 June 2001, and filed with the Trial Chamber pursuant to Rule 66 (C) of the Rules of Procedure and Evidence ("the Rules") for the addition of a new Witness X, to the Prosecution's witness list, and for special protective measures for him;

**CONSIDERING** additional written submissions from the Prosecution and written submissions from the Defence teams;

**CONSIDERING** the *inter partes* hearings of the motion on 5 and 6 September 2001;

**HEREBY DECIDES** the said Prosecution motion.

**INTRODUCTION**

1. On 26 June 2001, the Trial Chamber decided the Prosecutor's oral motion of 4 June 2001 pursuant to Rule 73 bis (E) for the variation of the Prosecution witness list. In its decision, the Chamber granted the Prosecution leave to add several witnesses to its list of witnesses. The motion was heard by the Chamber in closed sessions on 11-13 June 2001. During the hearing, it became known to the Defence that the Prosecution had filed the present motion concerning Witness X.[1] Following the judicial recess the Trial Chamber decided that the motion should be served on the Defence and that it should be heard in *inter partes* hearings.

**SUBMISSIONS OF THE PARTIES***The Prosecution*

2. The Prosecution submitted, *inter alia*, that Witness X had been assisting the Prosecutor in its investigation and tracking of suspects for sometime. He has protective status in a host country and recently reconsidered his previous unwillingness to testify, provided that appropriate security precautions are employed for him. Although the Prosecutor was aware of X, she formed the intention to use him as a witness in this case, in June-August 2001.
3. According to the Prosecution, Witness X's testimony is highly material as illustrated by the documents submitted to the Chamber and also disclosed to the Defence. For instance, the Prosecutor submits that Witness X's testimony, relating to the 22 non exhaustive areas presented in a memorandum of 28 August 2001 will rebut points raised in the Defence's pre-trial brief such as Nahimana's involvement with the CDR, the relationship between Radio Rwanda and RTLM, the accused's involvement in false "communiqué", his being head of RTLM, his participation with the Interhamwe and his attitude towards Tutsis and the CDR relations with MRND.[2] The case at hand is complex in that most of the things happened behind closed doors. For the Prosecution to prove its case, it will be necessary to adduce evidence from an insider. Counsel for the Prosecution stated that they had recently contacted Witness X and the Prosecution is now convinced of the inescapable necessity of this witness to the Prosecution's case.
4. Witness X is a key witness whose testimony will be the equivalent of six witnesses and thereby result in the Prosecution dispensing with six witnesses.

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5. It is in the interests of justice to call Witness X based on criteria set out in the Trial Chamber's decision of 26 June 2001 for the assessment of "interests of justice" and "good cause", namely, materiality of the testimony, complexity of the case, minimization of prejudice to the Defence, ongoing investigations, replacements and corroborative evidence.

6. With regard to the disclosure of material to the Defence in terms of Rule 66 (A) (ii), nine transcripts of the interviews with Witness X in a redacted form, have now been served upon the Defence. Furthermore, the Defence have had notice of Witness X's testimony by the identification of the 22 non exhaustive paragraphs in the Indictment against Ferdinand Nahimana and also by the fact that Witness X is anticipated to cover the testimony of six witnesses whose statements had been disclosed to the Defence some time ago. The Defence, therefore cannot claim to be caught by surprise or to be prejudiced in the preparation of the case it has to meet.

#### *The Defence*

7. Defence Counsel submitted that the Prosecution's attempt to bring in a new witness at this stage of the trial, and after a final list of witnesses had been determined by the Chamber in its decision of 26 June 2001, is a willful violation of the Accused's rights to a fair and expeditious trial and their right to a timely disclosure as prescribed by Rule 66 (A) (ii). The conditions for new evidence under Rule 73 bis are not met.

8. The Prosecutor was aware of the existence of this witness long before this trial date was fixed, and was also in possession of exculpatory material obtained from the witness. Her failure to give notice of the witness and comply with her disclosure obligations was without good cause and by reason therefore, she is not entitled to the relief claimed.

9. The Prosecution should not be allowed to call Witness X, whose existence has been disclosed to the Defence nine months after the commencement of the trial.

10. The element of surprise resulting from the late disclosure will cause serious prejudice to the Defence in the preparation of their case. The Prosecution should not be allowed to call a new witness in spite of previous statements that its list was final.

### **DELIBERATIONS OF THE CHAMBER**

#### *Whether Witness X shall be added to the Prosecution's witness list*

11. The Chamber is guided by its reasoning set out in its decision of 26 June 2001, where it stated:

"17. It follows from case law that the final decision as to whether it is in the interests of justice to allow the Prosecution to vary its list of witnesses rests with the Chamber. ...

19. The Rules do not define the term "interests of justice", but the Chamber is of the opinion that it refers to a discretionary standard applicable in determining a matter given the particularity of the case. When a Trial Chamber has granted leave to call new prosecution witnesses under Rule 73bis, statements of such witnesses will form part of the case against the Accused. It follows that the Chamber in its determination will bear in mind also the question of "good cause".

20. In assessing the "interests of justice" and "good cause" Chambers have taken into account such considerations as the materiality of the testimony, the complexity of the case, prejudice to the Defence, including elements of surprise, on-going investigations, replacements and corroboration of evidence. The Prosecution's duty under the Statute to present the best available evidence to prove its case has to be balanced

against the right of the Accused to have adequate time and facilities to prepare his Defence and his right to be tried without undue delay."

12. Regarding the materiality of the evidence, the Chamber notes that Witness X has been identified as an important or key witness for the Prosecution. It is also argued that he is uniquely placed as an insider in the higher echelons of authority to give direct evidence pertaining to the activities of the Accused, as alleged in the Indictment. His past assistance to the investigation work of the Prosecution has rendered him particularly vulnerable to threats and fears of assassination attempts. According to the Prosecution, he has recently overcome his reluctance to testify for reasons of security, by agreeing to do so under special protective measures.

13. The Chamber has been informed by the Parties that the witness is capable of giving both direct and indirect testimony of events in question. It sees no purpose in assessing whether the anticipated indirect testimony outweighs the direct testimony or vice-versa and adopts the view that as long as a witness of the stature of X is available and capable of giving relevant direct testimony on crucial allegations, the Chamber should not exclude such direct testimony. Furthermore, the Chamber has no basis for concluding that the Prosecution has violated its obligations under Rule 68 to provide the Defence with exculpatory evidence.

14. The Chamber observes that the media case is a particularly complex case. It is further noted that Witness X will replace some of the Prosecution witnesses who are now unavailable. It is recalled that all testimonies before the Tribunal are voluntary.

15. The Chamber notes that the Defence has had notice of the nature of the testimony that will be led from Witness X, by reference to the 22 specific areas indicated by the Prosecutor and has also had the benefit of the statements of other witnesses already disclosed to the Defence.

16. The Defence in fact acknowledges an absence of the element of surprise: Counsel for Nahimana stated that "Witness X is not a witness who we can argue, is talking about matters that take us by surprise".[3]

17. The purpose of the disclosure requirements set out in Rule 66 A (ii) is to enable the Defence to have sufficient notice of the case for which it has to prepare. This aim is not frustrated by late disclosure, in this instance, for the reason that the Defence is not caught by surprise as to the nature of the evidence to be given by Witness X and is not unduly prejudiced. Under these circumstances, the fact that the witness is added several months into the trial is not decisive. The lapse of time from June, when the Prosecution lodged the present motion, and now, cannot be held against the Prosecution.

18. The Chamber notes, moreover that if Witness X were to testify, he would be replacing six listed Prosecution witnesses, who would then be abandoned by the Prosecutor. The implication of this fact is that the calling of Witness X will not cause undue delay in the trial proceedings.

19. The Trial Chamber considers that these considerations, namely, the materiality of the anticipated testimony, the lack of the element of surprise to the Defence, and no resultant delays to the trial proceedings, contribute to a finding of "good cause" in terms of Rule 66 A (ii).

20. In assessing the imperatives of "interests of justice" and "good cause" the Chamber has applied the criteria set out in its order of 26 June 2001 cited above as well as contextual considerations such as the seriousness of the charges, non-compellability of witness testimony and the need for protection of witnesses which it has balanced with the dictates of due process and fundamental fairness.



21. As stated above, the final decision as to whether it is in the interests of justice to allow the Prosecution to vary its witness list rests with the Chamber. Furthermore, the Trial Chamber is additionally empowered *proprio motu* to order either party to produce additional evidence or itself summon witnesses and order their attendance, pursuant to Rule 98. The disclosure provisions of Rule 66 A (ii) provides for subsequent disclosure.

22. Consequently, the Trial Chamber grants the Prosecution leave to add Witness X to the list of its witnesses.

*Measures of Protection Requested by the Prosecutor*

23. In its application of 11 June 2001, the Prosecution requested a wide range of protective measures for Witness X. Subsequently, in connection with the hearing on 5 September 2001, the Prosecution submitted a revised outline of the prayers for relief (listed as *litrae* a to k). Some of the requests contained in the application of 11 June 2001 were not included in the revised list, for instance that Witness X shall testify through image- or voice-altering devices, or that all sessions dealing with Witness X be closed.

24. The Chamber notes that some of the requested measures for protection in relation to Witness X are in conformity with the usual practice of witness protection within the Tribunal. It is requested that the witness shall testify under a pseudonym as a protected witness and that his image not be recorded on video (*litra* b); that portions of the testimony that are intrinsically related to his identity and that of those related to him shall be heard in closed session (*litra* c); and that there be no disclosure of his whereabouts or those of his family (*litra* g). The Chamber grants these requests and also orders other measures usually adopted in relation to all Prosecution and Defence witnesses under Rule 75 of the Rules.

25. The Prosecution has also requested that it shall be given the opportunity to propose redactions to the transcripts of Witness X's statements in closed session, before they are released to the public (*litra* e). The Chamber recalls that transcripts from closed sessions are not public, but grants the request in case the question should arise to make them available to persons other than the parties. Furthermore, the Prosecution has requested that portions of Witness X's testimony that are intrinsically related to the integrity of ongoing investigations be conducted in closed session (*litra* d). The Chamber considers this in conformity with the interest of justice, see Rule 73 (A) (iii).

26. The Prosecution has requested that the name, age, former employment, place of birth of Witness X shall be disclosed to the Defence only 30 days before the appearance of the witness (*litra* f). The Chamber notes that the Defence has received the nine redacted transcripts of previous interviews of the witness that the Prosecution intends to rely on and therefore is in a position to commence their preparations now even if the Prosecution has not provided the Defence teams with the identity of the witness. In view of the security considerations that apply in the present case, it is not unreasonable that the identity of the witness is disclosed 30 days before he gives his testimony. For the same reasons, the Chamber also accepts that the said nine transcripts be disclosed in unredacted form to the Defence 30 days before the appearance of Witness X (*litra* i).

27. The Chamber has noted statements from one Defence Counsel to the effect that all Defence teams already know Witness X's identity. If this is correct, the two 30 day periods will only have a limited effect on the preparations of Defence. However, the Chamber does not have sufficient information to verify whether Counsel's assertion is correct.

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28. The Chamber does not accept the Prosecution's request that only certain members of the Defence may have access to the information concerning the identity of Witness X and the nine transcripts from the interviews with him unless special permission is given by the Prosecution or the Chamber (*litrae f* and *i*, see also *j*). It is understood that the Defence operates as a team. The Chamber considers that Defence Counsel, as officers of the Court, are responsible for ensuring that documents are not made available to persons who do not form part of the Defence teams and that their clients do not disclose documents or information to other detainees or any other person. In view of revelations made by Ngeze to the Chamber, the Chamber makes an explicit order to this effect.

29. In addition to the said nine transcripts on which the Prosecution relies in the present case, there are 17 transcripts which pertain to other accused and which are being used for ongoing investigations in other cases. The Prosecution has requested that there be no disclosure of these transcripts, but that if the Defence so requests the Judges be given the opportunity to review those 17 transcripts out of the presence of the Defence (*litra h*).

30. According to Rule 66 (A) (ii) the Prosecution is under an obligation to disclose previous statements of witnesses that will be called at trial. Rule 66 (C) provides, however, that when disclosure may prejudice on-going investigations or for any other reasons be contrary to the public interest the Prosecution may apply to the Trial Chamber to be relieved from the obligation to disclose such information. When making such an application the Prosecutor shall provide the Trial Chamber, and only the Trial Chamber, with the information or materials that are sought to be kept confidential. This Chamber has not yet received such documentation and requests the Prosecutor to submit forthwith the 17 transcripts to the Chamber. Consequently, the Chamber reserves this issue for decision at a later date when it has had the opportunity to review the material.

31. The Prosecution has also requested that Witness X be permitted to testify at a location other than Arusha (*litra a*). The Prosecution argued that Witness X has escaped death and has been under direct threats of execution. The security risk is extremely high because of his role as an informant and his unique insider position in 1994. He has been moved from the African continent and is now under stringent security measures in a Western country. It is submitted that it is not possible to provide for the necessary security measures in Arusha, but that Witness X should testify in The Hague.

32. Counsel for Ngeze and Barayagwiza did not oppose the change of venue. However, all Counsel insisted on the Accused's right to participate in the proceedings. Moreover, Counsel for Nahimana argued that the Prosecution had not demonstrated the crucial need for it. It would be wrong to create the impression that Arusha is good enough for "ordinary", but not for "important" witnesses. It would also be impracticable to split the Defence team and not to provide for ready access to voluminous documents available only in Arusha.

33. On the basis of the available material the Chamber accepts that Witness X is in a particularly vulnerable position and that special security measures are required in connection with his testimony. It is undisputed by the parties that the Tribunal's Rules allow for the change of venue. Reference is made to Resolution 955 (1994) para. 6, according to which the Tribunal may meet away from its seat when it considers it necessary for the efficient exercise of its functions. Rule 4 provides that a Chamber or a Judge may exercise their functions away from the Seat of the Tribunal, if so authorized by the President in the interests of justice. Moreover, Rule 71 (D) provides that a deposition may be given by means of a video conference. It also follows from case law from the ICTY that a witness may be heard by way of a video link, provided that certain conditions are met. Reference is made in particular to *The Prosecutor v. Tadic*, the *Kodic and Cerkez* case and the *Zejnir Delali et al.* case.

34. The Chamber does not see any reason to decide a change of venue in the sense that the entire

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Chamber, Counsel for the Prosecution and the Defence, the Accused as well as the legal and administrative staff shall sit away from the seat of the Tribunal. The choice is between adopting stringent security measures in Arusha and have X testify here, or arranging for the testimony of Witness X to be given by way of a two way closed circuit video link-up between Arusha and the selected venue. During the hearing of this motion, the Prosecution focused on The Hague as an appropriate place.

35. It follows from case law, with which the Chamber agrees, that certain conditions must be fulfilled for the video solution to be utilised in the present case. The Chamber is of the opinion that the testimony is sufficiently important, that it will be in the interests of justice to grant the application for a video link solution, and that the Accused will not be prejudiced in the exercise of his right to confront the witness. The crucial question is whether the witness is unable or unwilling to come to the Tribunal.

36. The Chamber's preference is that witnesses should be heard at the Tribunal's seat in Arusha. This has been the practice in relation to all witnesses who have so far given testimony at the ICTR. No incidents relating to their safety have been reported. As already mentioned, the Chamber acknowledges that the present witness is in a very special situation which requires particularly stringent security measures. The documentation provided by the Prosecution concerning the risk in case the witness gives testimony in Arusha relates to the security measures which are adopted in relation to all witnesses. The Chamber considers that it may be possible to adopt sufficient measures to ensure that Witness X can testify here in Arusha.

37. Even if this were so, the information provided to the Chamber suggests that Witness X may be unwilling to testify in Africa out of concern for his security. However, it does not follow clearly from the documentation that his position will be maintained if he is given thorough explanations about the extraordinary measures that will be taken during his stay here (such as moving around from place to place, special locations etc). The Chamber is anxious to avoid testimonies outside Arusha unless such a solution is absolutely necessary.

38. Consequently, the Chamber directs the Witness and Victims Support Section to provide Witness X with the necessary information regarding security measures in order to ascertain whether he is willing to testify in Arusha, and to report back to the Chamber forthwith. In the event that he maintains his position the Chamber authorises the alternative procedure of a video link solution in The Hague. The Registry is directed to make the necessary arrangements for this alternative.

#### **FOR THE ABOVE REASONS THE CHAMBER, BY A MAJORITY**

1. **GRANTS** leave to the Prosecution to call a new witness, who shall be referred to by the pseudonym of Witness X;
2. **DECIDES** that Witness X shall be subject to all the measures of protection granted to other Defence and Prosecution Witnesses in the present case;
3. **DECIDES** that the Prosecution shall be given the opportunity to propose redactions to the transcripts of Witness X's statements in a closed session before they are released to the public;
4. **DECIDES** that portions of Witness X's testimony that are intrinsically related to ongoing investigations be conducted in a closed session;
5. **DECIDES** that the name, age, former employment and place of birth of Witness X shall be disclosed to the Defence 30 days before the witness testifies;

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6. **DECIDES** that nine transcripts from interviews with Witness X shall be disclosed in unredacted form to the Defence 30 days before the witness testifies;
7. **ORDERS** the Prosecution to submit forthwith to the Chamber the seventeen transcripts from interviews with Witness X and reserves its decision on disclosure until the Chamber has had an opportunity to review the said transcripts;
8. **ORDERS** Defence Counsel to take the necessary measures to prevent the disclosure by the Accused of documents relating to Witness X and information therefrom to other detainees or any other persons;
9. **DIRECTS** the Registry to clarify whether Witness X is willing to testify in Arusha under stringent security measures, and to report to the Chamber forthwith;
10. In the event of an affirmative response, **DIRECTS** the Registry to make necessary arrangements to ensure the protection of Witness X during his stay in Arusha;
11. In the event of a negative response, **DIRECTS** the Registry to make the necessary arrangements for Witness X to give his testimony by means of video-link conference in The Hague.

Arusha, 14 September 2001

Navanethem Pillay  
Presiding Judge

Erik Møse  
Judge

Judge Asoka de Z. Gunawardana attaches a dissenting opinion.

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[1] See transcripts of 11 June 2001 pp. 23-24.

[2] See paras. 4.1, 4.4, 5.1-5.3, 5.9, 5.11, 5.14, 5.17, 5.22 and 5.25.

[3] Transcript of 5 September 2001 pp. 112-113.

**PROSECUTION INDEX OF AUTHORITIES**

**ANNEX V**

*Prosecutor v. Musema*, ICTR-96-13-T, Decision on the Prosecutor's Request for Leave to Call Six New Witnesses, 20 April 1999.

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International Criminal Tribunal for Rwanda  
Tribunal pénal international pour le Rwanda

**TRIAL CHAMBER I**

**OR:ENG**

**Before:**

Judge Lennart Aspegren, Presiding  
Judge Laïty Kama  
Judge Navanethem Pillay

**Registry:**

Ms Marianne Ben Salimo

**Decision of:** 20 April 1999

**THE PROSECUTOR  
VERSUS  
ALFRED MUSEMA**

*Case No. ICTR-96-13-T*

**DECISION ON THE PROSECUTOR'S REQUEST  
FOR LEAVE TO CALL SIX NEW WITNESSES**

**The Office of the Prosecutor:**

Ms Jane Anywar Adong  
Mr. Charles Adeogun-Phillips  
Ms Holo Makwaia

**Counsel for the Accused:**

Mr. Steven Kay QC  
Prof. Michail Wladimiroff

**THE INTERNATIONAL CRIMINAL TRIBUNAL FOR RWANDA (the "Tribunal"),**

1. Trial Chamber I of the Tribunal, composed of Judge Lennart Aspegren, presiding, Judge Laïty Kama and Judge Navanethem Pillay, has received, in the case "The Prosecutor v. Alfred Musema"(Case No. ICTR-96-13-T), a motion from the Prosecutor, dated 13 April 1999, for leave to vary her initial list of witnesses as contained in her Pre-trial brief filed on 19 November 1998. Additionally, the Prosecutor is seeking an extension of time with which to conclude the presentation of her case. The Defence response was received by the Trial Chamber on 15 April 1999.

2. The Trial Chamber has informed the parties that a decision would be rendered on the basis of written submissions and documents only. The parties did not object to this. Consequently, deliberations will be based on the written submissions received by the parties and on other documents to which reference has been made.

3. Thus, the matters before the Tribunal are:

- the addition of five factual witnesses to the initial list;
- the addition of an expert witness;
- an extension of time for the presentation of the Prosecutor's case.

### **Five new factual witnesses**

#### *The Prosecutor*

1. The Prosecutor is seeking to vary her initial witness list of witnesses on the basis of Rule 73bis (E) of the Rules of Procedure and Evidence of the Tribunal ("the Rules"). This Rule requires that the Prosecutor considers the varying of the list to be in the interests of justice. This implicitly entails that the Prosecutor must demonstrate why the variation of the list is in the interests of justice.

2. The Prosecutor wishes to add five factual witnesses to the initial list, namely witnesses bearing the pseudonyms *M*, *N*, *AB*, *AD* and *AE*. The witness statements of the first three of these have previously been disclosed, whereas those of *AD* and *AE* are annexed to the motion.

3. The Prosecutor submits that investigations which have been ongoing since the beginning of the trial have unearthed new evidence which reflect the totality of the alleged criminal conduct of the accused. Further she argues that the testimonies of the additional witnesses relate not only to the individual conduct of the accused but also show how these acts were perpetrated in furtherance of a conspiracy at national level. The Prosecutor contends that the need for her to present the full scope of available evidence must be balanced against any resultant delay in the proceedings that may result from granting the instant request. In conclusion, the Prosecutor argues that to be denied leave to vary her witness list will cause irreparable prejudice to her case.

#### *The Defence*

4. In response, the Defence contests that the addition of these five witnesses would unduly delay the proceedings in this case and prejudice the presentation of the case of the Defence which is scheduled to commence on 3 May 1999. The Defence submits that the Trial Chamber should order the Prosecutor to call only the five previously scheduled witnesses or sufficient witnesses to occupy one more week of court time, whichever is the shortest.

### **The expert witness**

#### *The Prosecutor*

5. The Prosecutor requests leave to vary her initial witness list by adding the particulars of one expert witness she intends to call in the instant case. The Prosecutor submits that the report of this expert witness having already been disclosed to the accused, no prejudice will be suffered by the accused as a result of the addition of the witness as he has had ample notice of the testimony. She further contends that the addition of this witness is in the interests of justice and allows the Prosecutor to show that the

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crimes of the accused were also committed in the context of a conspiracy at national level.

### The Defence

6. The Defence reiterates its arguments as summarized in paragraph 7 above. The Defence Counsel recalls his admissions made in response to the Prosecutor's request to admit, and submits that these admissions provide the essential framework for the Tribunal from which it may move to determine participation in the acts alleged in the indictment by the accused. He adds that these admissions were provided so as to dispense with expert evidence in the case, and so as to enable the Tribunal to deal with the real issues concerning the accused.

### **The time for the presentation of the Prosecutor's case**

#### The Prosecutor

7. The Prosecutor seeks an additional period of two weeks within which to conclude the presentation of her case. She argues that in deciding whether the variation of the witness list will cause unreasonable delay, the Tribunal should consider the seriousness of the crimes charged and the difficulties and complexities of investigating and prosecuting cases involving crimes committed on a very large scale.

#### The Defence

8. The Defence objects to the requested additional two week period on the basis that this additional period would be at the expense of time available to the Defence, considering that arrangements pertaining to the presentation of the Defence are at an advanced stage.

### **The Tribunal**

9. The Prosecutor, in her request, differentiated between, on the one hand, witnesses "M", "N", and "AB", whose statements have previously been disclosed but did not appear on the initial list and, on the other hand, witnesses "AD" and "AE" whose statements were annexed to the motion and who did not appear on the initial witness list. The Tribunal notes that, pursuant to Rule 73bis (E) of the Rules, the document of interest in this matter is the list of witnesses filed in accordance Rule 73bis (B)(iv). Disclosure of witness statements cannot be interpreted to mean that the concerned witnesses are to be called by the disclosing party. Rule 73bis (B)(iv) is thus clear in this respect. One cannot therefore, as pertains to the request to vary the initial witness list, differentiate between witnesses on the basis of disclosure of their statements.

#### Factual witnesses

10. As mentioned *supra*, pursuant to Rule 73bis (E), the initial list of witnesses may be varied if the Tribunal considers it to be in the interests of justice. The Tribunal has therefore considered the submissions of the parties, and the summaries of the witnesses' testimony presented by the Prosecutor, reading these summaries in conjunction with the indictment against the accused and the specific acts alleged therein. Furthermore, the Tribunal recalls that by virtue of Rule 73bis (C), it may, *inter alia*, order the Prosecutor to shorten the examination-in-chief of some witnesses.

11. Consequently the Tribunal finds that it is in the interests of justice to allow the Prosecutor to vary her initial witness lists by calling witnesses "N", "M", "AB", and "AD". The Tribunal finds moreover, that the testimony of witness "AD" shall be limited to direct evidence, namely events the witness



personally saw or of which he otherwise has direct knowledge through his own observations.

12. The Tribunal notes that the statement of witness "AE" does not constitute direct eye-witness testimony of the events and therefore is not convinced that it would be in the interests of justice to hear witness "AE".

*Expert witness*

13. The Tribunal has considered the content of the expert statement filed by the Prosecutor on 9 April 1999. In so doing, it has referred to the written admissions of the Defence filed on 30 March 1999 in response to the Prosecutor's request to admit. At present, and bearing in mind the allegations contained in the indictment, the Tribunal is not convinced that, in the determination of the case, it needs to hear the expert witness or to admit into evidence the expert statement tendered by the Prosecutor.

14. Notwithstanding the above, if the Prosecutor still believes that it is necessary for her case to hear the expert witness, it is incumbent on her to demonstrate such need and to relate the expert evidence to specific allegations in the indictment.

*Time for the presentation of the Prosecutor's case*

15. The Tribunal has noted the submissions of the parties in light of their right to both a fair and an expeditious trial. The issue of the time necessary for the presentation of the Prosecutor's case shall be dealt with during a status conference held to that end.

**FOR ALL THE ABOVE REASONS,**

**THE TRIBUNAL**

**GRANTS** leave to the Prosecutor to vary her initial list of witnesses by adding witnesses "N", "M", "AB" and "AD";

**DENIES** leave to the Prosecutor to vary her initial list of witnesses by adding witness "AE";

**NOTES**, accordingly, that there remain eight factual prosecution witnesses, namely "G", "I", "L", "Q", "N", "M", "AB" and "AD";

**DENIES** leave to the Prosecutor to call the expert witness or to tender his statement into evidence.

Arusha 20 April 1999.

Lennart Aspegren

Presiding Judge

Laïty Kama

Judge

Navanethem Pillay

Judge

(Seal of the Tribunal)

**PROSECUTION INDEX OF AUTHORITIES**

**ANNEX VI**

*Prosecutor v Nyiramasuhko et al*, ICTR-97-29-T, Decision on the Prosecutor's Motions for Leave to Call Additional Witnesses and for the Transfer of Detained Witnesses, 24 July 2001.

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International Criminal Tribunal for Rwanda  
Tribunal pénal international pour le Rwanda

OR: ENG

## TRIAL CHAMBER II

**Before:**

Judge William H. Sekule, Presiding  
Judge William C. Matanzima Maqutu  
Judge Arlette Ramaroson

**Registrar:** Adama Dieng

**Date:** 24 July 2001

**The Prosecutor v.**

**Pauline NYIRAMASUHUKO & Arsène Shalom NTAHOBALI**  
*(Case No. ICTR-97-21-T),*

**Sylvain NSABIMANA & Alphonse NTEZIRYAYO**  
*(Case No. ICTR-97-29-T), Joseph KANYABASHI (Case No. ICTR-96-15-T)*

**and Élie NDAYAMBAJE (Case No. ICTR-96-8-T)**

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### DECISION ON THE PROSECUTOR'S MOTIONS FOR LEAVE TO CALL ADDITIONAL WITNESSES AND FOR THE TRANSFER OF DETAINED WITNESSES

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**The Office of the Prosecutor:**

Silvana Arbia  
Japhet Mono  
Jonathan Moses  
Adesola Adeboyejo  
Gregory Townsend  
Manuel Bouwknecht

**Counsel for Ndayambaje:**

Pierre Boulé  
Isabelle Lavoie

**Counsel for Nyiramasuhuko:**

Nicole Bergevin  
Guy Poupart

**Counsel for Ntahobali:**

Jesse Kiritta

**Counsel for Nsabimana**

Josette Kadji  
Charles Patie Tchakounte

**Counsel for Nteziryayo**

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**Counsel for Kanyabashi:**  
Michel Marchand  
Michel Boyer

Titinga Frédéric Pacere  
Richard Perras

**THE INTERNATIONAL CRIMINAL TRIBUNAL FOR RWANDA** (“the Tribunal”),

**SITTING** as Trial Chamber II composed of Judge William H. Sekule, Presiding, Judge William C. Matanzima Maqutu and Judge Arlette Ramarosan, pursuant to Rule 73 of the Rules of Procedure and Evidence (the “Rules”);

**BEING** seized of the “Prosecutor’s Motion for the transfer of detained witnesses pursuant to Rule 90*bis*” (“the Motion”) including three annexes filed on 6 April 2001;

**CONSIDERING** that the Prosecutor filed an Ex-Parte version of Annex 3 to the Prosecutor’s Motion, disclosing the identity and the location of the detained witnesses on 9 April 2001;

**CONSIDERING** the “Réponse à la Requête du Procureur pour le transfert de témoins détenus dans les prisons rwandaises (Article 73, paragraphe D) du Règlement)” by Counsel for Kanyabashi (the “Reply by Kanyabashi”), filed on 17 April 2001;

**BEING FURTHER SEIZED** of the “Prosecutor’s Supplemental Motion for the Transfer of Detained Witnesses under Rule 90*bis*”, by which the Prosecutor seeks to add four detained witnesses to the list and which also replies to the objections raised by Accused Kanyabashi to her first Motion (the “Supplemental Motion”), filed on 16 May 2001;

**CONSIDERING** the “Réponse à la Requête supplémentaire du Procureur pour le transfert de personnes détenues, sous l’Article 90*bis* du règlement de procédure et de preuve” filed by Counsel for Nyiramasuhuko on 21 May 2001 (the “Reply by Nyiramasuhuko”); the “Réponse à la requête supplémentaire du Procureur demandant le transfert de témoins détenus aux termes de l’Article 90*bis*”, filed by Counsel for Kanyabashi on 21 May 2001 (the “Supplemental reply by Kanyabashi”); and the “Response to Prosecutor’s Supplemental Motion for the Transfer of Detained Witnesses under Rule 90*bis*” (the “Reply by Ntahobali”), filed by Counsel for Ntahobali on 22 May 2001;

**CONSIDERING** the “Prosecutor’s Reply to the Defence Responses to the Prosecutor’s Supplemental Motion for the Transfer of Detained Witnesses under Rule 90*bis*” filed on 24 May 2001;

**CONSIDERING** Annexes 1 to 3 to the Prosecutor’s Supplemental Motion for the Transfer of Detained Witnesses under Rule 90*bis*, filed on 30 May 2001;

**CONSIDERING** the said unredacted Annexes 1 to 3 filed Ex-Parte Under seal on 31 May 2001;

**CONSIDERING** that, pursuant to Rule 73 of the Rules, the instant Motions are decided on the basis of the written briefs only, as filed by the Parties;

**SUBMISSIONS OF THE PARTIES**

1. In her Motion, the Prosecutor prays the Chamber to order the transfer to the United Nations Detention Facilities (the “UNDF”) of 24 detained witnesses FAB, FAD, FAG, FAH, FAI, FAK, FAL,

FAM, FAN, FAO, FAQ, FAR, FAS, FAT, FAU, QAF, QAG, QAH, QBU, QBV, QBX, QBY, QBZ and QCB that she intends to call to testify at Trial, until such time as the Chamber is satisfied that their presence is no longer required, pursuant to Rule 90*bis* of the Rules.

2. The Prosecutor filed (Annex I to the Motion), a letter dated 6 April 2001 from the Minister of Justice of the Republic of Rwanda to the Deputy Prosecutor of the Tribunal, confirming that the presence of these detained witnesses is not requested in any criminal proceedings during the period in which they are required by the Tribunal, and that the transfer would not extend their detention period. The said letter responded to a correspondence (Annex II to the Motion) by the Deputy Prosecutor to the Minister of Justice dated 2 April 2001 in which the Deputy Prosecutor required, *inter alia*, the presence of the detained witnesses in Arusha "on various dates over the period of the next twelve months" (Annex III to the Motion is an *ex-parte* list disclosing identity and location of detained witnesses).

3. Counsel for Kanyabashi replied, *inter alia*, that the Prosecutor's Motion did not provide enough information as to the conditions of detention of these witnesses, the duration for which these witnesses would remain in Arusha, and if these witnesses will be allowed to communicate with each other after having given their testimony. Counsel for Kanyabashi requests that the duration of the transfer be analysed in view of these factors and that detained witnesses should be prohibited from communicating with one another.

4. The Prosecutor replied to the Defence that the issue of the lack of specificity of the duration of the transfer of detained witnesses at the UNDF, as well as any extension, is for the Trial Chamber to decide. The Prosecutor adds that it is the practice of the Registry's Witness and Victims Support Section (WVSS) "to bring a small group of detained witnesses shortly before the testimony of the first witness, and return this small group together, as practicable, and in light of the Trial recess". As to the issue of bias and undue influence over the witnesses, the Prosecutor stresses that, as the practice requires, the detained witnesses will be transferred to the UNDF, and that any issue in relation to alleged bias is irrelevant and premature at this stage of the proceedings. Finally, the Prosecutor advocated that for the "purpose of judicial economy" a single order should be issued by the Court for the transfer of all detained witnesses.

5. In her Supplemental Motion, the Prosecutor indicated that "due to an oversight", she omitted four (4) detained witnesses designated by the pseudonyms FAC, FAW, RV and TQ. Thus the total number of detained witnesses for which the order is sought would be twenty-eight (28). The Prosecution indicated that they would soon file a letter from the Republic of Rwanda with regard to the four additional witnesses to demonstrate that the conditions of Rule 90*bis* are satisfied. Furthermore, the Prosecutor gave notice of her intention to call two (2) detained witnesses, with the pseudonyms FAW and RV who do not appear on her list of intended witnesses filed on 12 April 2001, and sought to add them to the said list pursuant to Rule 73*bis* (E). On 30 May 2001, the Prosecutor filed a letter from the Rwandan Minister of Justice attesting that the presence of these latter detained witnesses was not requested in any criminal proceedings during the period in which they were required by the Tribunal, and that the transfer would not extend their detention period.

6. In their replies to the Supplemental Motion, Counsel for Nyiramasuhuko submitted *inter alia* that, witnesses FAW and RV do not appear in the final list of witnesses that the Prosecutor intends to call at Trial pursuant to Rule 73*bis* (B)(iv) of the Rules, and that the said list could not be modified *proprio motu*, by way of a "Notice". On the contrary, a proper Motion under Rule 73*bis* (E) should be brought to that effect, on the basis of which the Chamber will decide. Moreover, Counsel submitted that the Prosecutor has not complied with Rule 66 (A)(ii) of the Rules in respect to her disclosure obligation in relation to witness FAW according to Counsel for Nyiramasuhuko and Kanyabashi, and in relation to both witnesses FAW and RV according to Counsel for Ntahobali.

7. In her reply, Nyiramasuhuko additionally filed a Counter-Motion to obtain from the National Authorities in Rwanda, statements of detained witnesses. This separate request will be decided upon by the Trial Chamber in a subsequent Decision.

8. The Prosecutor replies to the Defence's responses that the Defence rightly stated that they had not received a copy of the statement of Witness FAW which constituted a newly discovered evidence (the statement is dated 12 April 2001), but represents that on 23 May 2001, she filed a copy of the said statement in a redacted form in light of her pending motion seeking the harmonisation of disclosure deadlines. With regard to Witness RV, the Prosecutor replies to Counsel for Ntahobali that she has complied with her disclosure obligation on 14 March 2001 and that the omission of that witness on her Witness list is a simple mistake on her part. In relation to the addition of FAW and RV to the Witness List, the Prosecutor argues that pursuant to Rule 73bis (E) of the Rules, "before the commencement of Trial, due notice of adding witnesses satisfies the requirements of the Statute and the Rules".

9. In the alternative, the Prosecutor moves before the Trial Chamber under Rules 54, 73 and 73bis of the Rules for leave to add FAW and RV to her witness list and adds that these witnesses are not to be called to testify at Trial for several months.

## DELIBERATIONS

### On the additional witnesses

10. The Chamber notes that the Prosecutor has filed the list of witnesses she intends to call at Trial in the pre-trial Brief on 11 April 2001, in accordance with Rule 73bis (B)(iv) of the Rules but notes that Witnesses QBX, FAW and RV are not included in the said list, and that several Defence Counsel have opposed the addition of FAW and RV to the said list.

11. The Chamber recalls that the final list of witnesses to be called at Trial is the list filed by the Prosecutor with the pre-trial brief on 11 April 2001. Nevertheless, the Chamber emphasises that Rule 73bis (E) of the Rules was amended during the Plenary held on 30-31 May 2001 and reads as follows: "After commencement of Trial, the Prosecutor, if he considers it to be in the interest of justice, may move the Trial Chamber for leave to reinstate the list of witnesses or to vary his decision as to which witnesses are to be called." The Chamber will therefore review the Prosecutor's Alternative Motion to vary her witness list by adding witnesses FAW and RV.

12. In the "Decision on Motion by the Defendants on the Production of Evidence by the Prosecution" of 8 September 1997 (The *Prosecutor v. Delalic et al.*, Case No. IT-96-21-T), the International Criminal Tribunal for ex-Yugoslavia emphasised that "it cannot place a cut-off date on the disclosure of evidence by the Prosecution [...] This is necessarily so when the prosecution continues to discover new evidence that is relevant to its case and it must, in such circumstances, disclose such evidence, when in form of a witness statement, as soon as practicable, in accordance with Sub-rule 66 (A)". The Prosecutor argues that the statement of Witness FAW is newly discovered evidence bearing a date of 12 April 2001, that is after the filing of the Witness List by the Prosecutor and that after having assessed this new evidence, the statement was disclosed to the defence on 23 May 2001 in a redacted form.

13. The Chamber accepts that the statement of Witness FAW can constitute newly discovered evidence and duly considers that, according to the Prosecutor, this witness should not be called to testify at trial before several months so that the Defence should have sufficient time to examine this piece of

evidence filed on 23 May 2001. The Chamber grants the Prosecutor's request to add Witness FAW to the list of witnesses she intends to call at trial and will subsequently review the Prosecutor's request for an order of transfer pertaining to the said witness.

14. Pertaining to Witness RV, the Chamber notes that the Prosecutor acknowledges that Witness RV was inadvertently omitted from the Witness List filed on 11 April 2001 whereas statements of the said witness were disclosed to the Defence on 14 March 2001. The Chamber accepts that the Prosecutor has fulfilled in good faith her disclosure obligation and that, this being completed, the Defence should not be prejudiced by adding Witness RV to the Witness List as the witness' statement pertaining to the latter was disclosed in compliance with Rule 66(A)(ii). Having granted leave to add Witness RV to the Witness List, the Chamber will subsequently review the Prosecutor's request for an order for transfer of that witness.

15. Witness QBX is not listed in the pre-trial Brief and the Prosecutor did not file a Motion to add that witness to her list. The Chamber finds that it cannot verify if the disclosure obligation pertaining to that Witness was fulfilled in accordance with Rule 66(A)(ii) and will therefore not review the request pertaining to that witness.

#### **On the order for transfer of Detained Witnesses**

16. Rule 90*bis*(B) of the Rules requires that a transfer order shall be issued only after prior verification that the following conditions are met:

A(i) the presence of the detained witness is not required for any criminal proceedings in progress in the territory of the requested State during the period the witness is required by the Tribunal;

(ii) the transfer of the witness does not extend the period of his detention as foreseen by the requested State@.

17. On the basis of the official documentation from Rwandan authorities provided by the Prosecutor concerning the detained witnesses she intends to call to testify at trial, the Chamber is satisfied that the conditions have been met in the present case to order the temporary transfer of (27) detained witnesses with the pseudonyms FAB, FAC, FAD, FAG, FAH, FAI, FAK, FAL, FAM, FAN, FAO, FAQ, FAR, FAS, FAT, FAU, QAF, QAG, QAH, QBU, QBV, QBY, QBZ, QCB, TQ, FAW and RV to the seat of the Tribunal in Arusha, from the time when they are due to testify at trial and for a period not exceeding two months (*See* "Decision on the Prosecutor's Motion for the transfer of Detained Witnesses pursuant to Rule 90*bis*", of 23 August 2000 in *The Prosecutor v. Bagambiki et al. And Ntagerura*, Case No. ICTR-99-46-I). Mindful of the practical arrangements necessary for the organisation of the transfer of detained witnesses, the Chamber requests from the Prosecutor in co-operation with the Registry, that it be informed in advance of the dates at which these detained witnesses could in practice come to testify at trial. From this date of transfer, the Chamber decides that the detained witnesses should remain at the UNDF for a period not exceeding two months.

19. In reply to the Defence objection to the possible communication between detained witnesses transferred at the same time to the UNDF, the Chamber considers that Rule 90(G) of the Rules provides for a right to cross-examine on "matters affecting the credibility of a witness" so that Counsel for the Defence can, at Trial, test the credibility of detained witnesses like any other Prosecution witnesses if they so wish to do (*See* "Decision on the Prosecutor's Motion for the transfer of Detained Witnesses pursuant to Rule 90*bis*", of 23 August 2000 in *The Prosecutor v. Bagambiki et al. And Ntagerura*, Case No. ICTR-99-46-I).

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**FOR THE ABOVE REASONS, THE TRIBUNAL,****GRANTS** the Prosecutor's Motion for leave to add Witness FAW and RV to her Witness List;**GRANTS** the Prosecutor's Motion and Supplemental Motion to order the transfer of 27 detained witnesses ;**DENIES** the Prosecutor's request pertaining to Witness QBX;

**I. ORDERS**, pursuant to Rule 90*bis* of the Rules, that the 27 detained witnesses with the pseudonyms FAB, FAC, FAD, FAG, FAH, FAI, FAK, FAL, FAM, FAN, FAO, FAQ, FAR, FAS, FAT, FAU, QAF, QAG, QAH, QBU, QBV, QBY, QBZ, QCB, TQ, FAW and RV shall be transferred temporarily to the Tribunal's Detention Facilities in Arusha from the time when they are due to testify at trial, at a date which has to be subsequently specified by the Prosecutor, and for a period not exceeding two months;

**II. REQUESTS** the Government of Rwanda to comply with this order and to arrange for the transfer in liaison with the Registrar and the Tanzanian Government;

**III. INSTRUCTS** the Registrar to:

A.- Transmit this order to the Governments of Rwanda and Tanzania;

B.- Ensure the proper conduct of the transfer, including the supervision of the witnesses in the UNDF; and to

C.- Remain abreast of any changes which might occur regarding the conditions of detention provided for by the requested State and which may possibly affect the length of the temporary detention and, with the shortest delay, inform the Trial Chamber of any such change.

Arusha, 24 July 2001

**William H. Sekule,**

**Winston C. Matanzima Maqutu Arlette Ramaroson**

Presiding Judge Judge

Judge

(Seal of the Tribunal)



**PROSECUTION INDEX OF AUTHORITIES**

**ANNEX VII**

*Prosecutor v. Milosevic*, IT-02-54-T, Decision on Prosecutor's Request to Call Witness C-063, 18 February 2004.

**IN THE TRIAL CHAMBER**

**Before:**

**Judge Richard May, Presiding**

**Judge Patrick Robinson**

**Judge O-Gon Kwon**

**Registrar:**

**Mr. Hans Holthuis**

**Decision of:**

**18 February 2004**

**PROSECUTOR**

**v.**

**SLOBODAN MILOSEVIC**

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**DECISION ON PROSECUTION'S REQUEST TO CALL WITNESS C-063**

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**The Office of the Prosecutor**

**Ms. Carla Del Ponte**

**Mr. Geoffrey Nice**

**Mr. Dermot Groome**

**The Accused**

**Mr. Slobodan Milosevic**

**Amici Curiae**

**Mr. Steven Kay, QC**

**Mr. Branislav Tapuskovic**

**Prof. Timothy L.H. McCormack**

**THIS TRIAL CHAMBER** of the International Tribunal for the Prosecution of Persons Responsible for Serious Violations of International Humanitarian Law Committed in the Territory of the Former Yugoslavia since 1991 ("the International Tribunal"),

**BEING SEISED** of a confidential "Prosecution's Request to Call Witness C-063", filed on 20 January

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2004 ("Motion"), in which the Prosecution seeks permission to call this witness,

**CONSIDERING** the Trial Chamber's ruling subsequent to the filing of the Prosecution's pre-trial material for the Croatia and Bosnia part of these proceedings that it would only allow the admission of additional material by the Prosecution on good cause being shown,<sup>1</sup>

**CONSIDERING** that this witness appeared neither on the Prosecution's final witness list, nor in its omnibus motion for the admission of certain witnesses,<sup>2</sup>

**NOTING** that despite the witness agreeing to testify on 10 December 2003, this Motion was not filed until 20 January 2004, a matter of weeks prior to the close of its case, in circumstances in which the Accused had been put on notice by the Prosecution of its intention to call a number of substantial and important Prosecution witnesses, and that the witness whilst identified as a potential Prosecution witness was not scheduled to testify in its confidential "Witness Schedule to End of Prosecution Case",

**CONSIDERING** that, in all the circumstances, the Accused has not been given a sufficient opportunity to prepare for the testimony this witness could give,

**CONSIDERING** the Trial Chamber does not, therefore, accept that the Prosecution has shown good cause such that the witness should be added to the witness list,

**PURSUANT TO** Rules 54 and 73 *bis* of the Rules of Procedure and Evidence

**HEREBY DENIES THE MOTION.**

Done in English and French, the English text being authoritative.

\_\_\_\_\_  
Patrick Robinson  
Judge

Dated this eighteenth day of February 2004  
At The Hague  
The Netherlands

**[Seal of the Tribunal]**

1. "Decision on Prosecution Request for Agreement of Trial Chamber to Amend Schedule of Filings", 18 April 2002, p.3.
2. "Decision on Prosecution's Fourth Omnibus Motion for Leave to Amend the Witness List and Request for Protective Measures", 21 November 2003.